

## ANNEX

### ANNUAL PROGRAMME 2013

- initial version
- revised version following dialogue with the Commission
- version revised for other reasons

|                        |  |
|------------------------|--|
| MEMBER STATE:          | <b>Greece</b>  |
| FUND:                  | <b>European Return Fund</b>  |
| RESPONSIBLE AUTHORITY: | <b>Ministry of Interior and Administrative Reconstruction /<br/>European and Development Programs Division / Management<br/>of Return Fund</b> |
| YEAR COVERED:          | <b>2013</b>  |

# 1. GENERAL RULES FOR SELECTION OF PROJECTS TO BE FINANCED UNDER THE PROGRAMME

## A. GENERAL RULES

### A.1.1. INTRODUCTION OF THE IMPLEMENTATION METHODS TO BE USED

For the implementation of the 2013 Annual Program, the Responsible Authority will act both as **awarding** and **executing body** (Articles 7, 8 and 9 of the E 2008/796/EC implementing rules decision).

Due to the exclusive competences of the Hellenic Police concerning the return area, where the legal monopoly for the specific law enforcement authority exists, the Responsible Authority (R.A.) will act as an **executing body** for the majority of actions proposed in the 2013 annual programme.

The Responsible Authority will act as an **awarding body** for the implementation of actions relating to voluntary returns and deployment of medical staff, where it will coordinate the selection process (please see section 1.3.) and monitor the implementation of grant agreements by the final beneficiaries.

With a view to strengthening the management and control system and in order to facilitate the tasks of the Responsible Authority concerning the monitoring of the appropriate arrangements, following the adoption of the programme, the Responsible Authority will sign a **written agreement** with the appointed representative of the Hellenic Police Headquarters (**Memorandum Of Understanding**) and final beneficiaries (**Grant Agreement**). These agreements will state all the details related to the duties and obligations which are being delegated to the appointed HPHQ Directorates and final beneficiaries, such as the monitoring and development of the implementing actions via periodical reports (monthly – quarterly), which will be submitted to the R.A. by the competent body.

Furthermore, the R.A. will have access to all files of the competent Services, concerning the implementation of the actions, in order to implement verifications of provided elements (after conducting on-the-spot controls), in application of article 27 of the Basic Act. This will facilitate the work of the Responsible Authority, which will have final responsibility for the implementation of the multiannual programme.

### A.1.2. JUSTIFICATION OF THE EXECUTING BODY METHOD

Following the provisions of **Law 2800/2000** (Government Gazette I 41/29.02.2000), **“Restructuring of departments of the Ministry of Public Order, establishment of the Hellenic Police HQ, and other provisions”** and **Presidential Decree 178/2014** (Government Gazette I 281/31.12.2014), the Hellenic Police is responsible for the issues related to the entry, residence and, in cooperation with the rest competent national authorities, employment of foreign nationals in Greece, except for areas under the jurisdiction of the Coast Guard and the returns of the arrested irregular migrants.

According to the contents of the decision regarding the European Return Fund, the entire territory of Greece is an eligible area for financial assistance through the Fund. Accordingly, the actions described in the 2013 annual programme will be only implemented by the competent Directorates of the Hellenic Police Headquarters, under the surveillance and guidance of the Responsible Authority. Consequently, the **Responsible Authority will implement the projects of the actions of the annual programs jointly (indirectly) with the Directorates of the Hellenic Police Headquarters**, because of the technical expertise, high degree of specialization and administrative powers of their services per category of actions.

The Directorates of Hellenic Police Headquarters that are involved jointly with the Responsible Authority to the implementation of the actions of the annual programs are as follows:

The Prosecution of Illegal Migration Directorate is responsible for the study of subjects for aliens, the preparation of legislation, the administrative operations, the process of the rules and measures, the guidance Police Regional Directorates in the implementation of existing immigration laws and particularly the handling of issues that arise, the passport control, the operation of the responsible departments for passport control, the cooperation with the authorities that are responsible to approve the arrival of foreigners to work, study, cultural events, family reunions and other distinguished cases by the law, for reasons of public order and safety, with the exception of entrance of aliens who do not meet the conditions of entrance and other various reasons.

The Civilian Personnel Directorate is dealing with the issues of postings, accessions, transfers, demotions, placing of duty, experience, index qualification and scores work, evaluation of positions, reports of police personnel capacity and ability, grade and salary promotions, paid leave, sickness, moral pay, disciplinary and criminal cases, licenses of work for pay, layoffs, placements, transfers, temporary movements and any other matter that is related to the permanent civilian personnel, the concern for the issue of administrative acts.

The Training Directorate that is responsible for the appointing of teachers, trainers and other personnel in the training schools, the approval of training programs that are developed by the Police Academy, the issuance or supply of textbooks and teaching aids for the needs of training for the police personnel with the cooperation Departments of Greek Police Headquarters on issues of international and European courses, the study, the treatment and the development of training and advanced level of the reports that are submitted by participants at international and European educational programs and the creation of a database relevant to this, the monitoring and evaluation programs of personnel training at International and European level and the classification based on the Knowledge of the subject.

The Technical Support Directorate of HPHQ, which is staffed with qualified personnel and has the required skills and responsibilities to support the implementation of actions related to the creation of Pre-Removal Detention Centers.

The sudden and dramatic increase of migrants has created many problems, since a large part of the migrations flow comes from underdeveloped countries. The arrested

irregular migrants should be returned to their countries of origin or third countries that would accept them. In order to achieve the management of return effectively, it is necessary to implement the acts where the Responsible Authority acts as an executing agency and therefore, because of monopoly law, the particular responsibility is deriving only from the Greek Police.

Beginning with the allocation of the budget that starts from May through July of each year, all the Directorates of the Hellenic Police propose the activities of the next year. The Responsible Authority chooses actions that are eligible and can be financed by the Fund.

On voluntary returns and deployment of medical assistance, the Responsible Authority acts as an awarding body and is designated to provide the effective mechanisms and procedures for the safe, organized and dignified return of third country nationals that wish to return to their country voluntarily and also to ensure the provision of medical assistance.

Annual programmes are implemented by the European Return Fund, which will act as executing body, jointly with the Directorates of the Hellenic Police Headquarters, which are represented by the Chief of the Hellenic Police. The Chief of the Hellenic Police has signed a Memorandum of Understanding and has committed to the successful completion of projects. The MoU contains the information necessary to give RA the opportunity to fully monitor the co-financed Actions and control the expenditure incurred. However, the Responsible Authority has signed Grant Agreements with the representatives of the competent Directorates which implement the respective projects. In addition to the Grant Agreements, a credit approval decision, upon request of the competent Authority (beneficiary), is issued by the Responsible Authority before the implementation of each project. The Decision defines the eligible costs, the amount of credit and all necessary details about the specific project, with reference to obligations as described by the implementing rules.

### **A.1.3. SELECTION PROCEDURES APPLIED**

The actions concerning the 2013 Annual Program have been chosen exclusively from the actions described in the M.A.P. of the European Return Fund.

#### Executing body method

The selection process of actions to be implemented under the executing body method was done at the moment of the drafting of the 2013 annual programme and the following competent national services of the Ministry of Interior and Administrative Reconstruction/**Hellenic Police Headquarters** were involved: the Prosecution of Illegal Migration Directorate, the Civil Personnel Directorate, the Training Directorate and the Technical Support Directorate of HPHQ. .

The Responsible Authority (Ministry of Interior and Administrative Reconstruction/ European and Development Programs Directorate/ Management of Return Fund) prepared a document, referring to the eligible actions and the strategic guidelines (priorities – specific

priorities) of the European Return Fund and calling for the submission of proposals for potential actions. Following the assessment of the submitted proposals by the Monitoring Committee, the selected actions were taken into account for the drafting of the 2012 Annual Programme. It is assumed that these services will implement the decided actions in association with the RA.

#### Awarding body method

As far as the action involving voluntary returns and the provision of medical assistance is concerned, final beneficiaries will be selected following an open call for proposals. The invitation for submitting proposals will be widely circulated to potential final beneficiaries (e.g. publication in main daily newspapers and on the site of the Fund). The call for proposals will include a description of possible projects, references to the legal framework, the available budget as well as the financial plan, potential final beneficiaries, type and methodology used for the evaluation and selection of the proposals, quality and quantity indicators that are used for the purpose of monitoring, the symbols of European Union and the Hellenic Republic, the place and time for submission of the proposals, the attached documents and any other necessary element.

A Special Evaluation Committee responsible for the evaluation of the proposals submitted for co-financing under the Fund will be set up. The Responsible Authority will coordinate and provide support through all the stages of the selection process. In particular, the RA will

- Organize and publish invitations for submitting proposals.
- Draw up an approval decision on selected projects taking into account the opinion of the Special Evaluation Committee,
- Ensure the preparation and signature of Grant Agreements between the RA and the legal representatives of final beneficiaries,
- Monitor the implementation of the actions approved in the framework of the multiannual programme and the annual programmes.

The Approval Decision will be published on the website of the Return Fund and will be announced to all the applicants (who are also informed about the results of the selection procedure). It will be also registered in the Monitoring and Accounting System for the Return Fund (M.A.SY.RE.F). Also, Grant Agreements will be registered in the Monitoring and Accounting System for the Return Fund (M.A.SY.RE.F).

#### **A.1.4. IMPLEMENTATION PROCEDURES**

Regarding the procedures of the implementation of the actions, the Responsible Authority will apply national legislation concerning the public accounting (Law of 2362/95 Government Gazette 247/A - 27-11-1995 as amended by the Law of 4270/2014 Government Gazette 143/A - 28-06-2014 and others) which is in compliance with article 11 of the implementing rules (Decision 2008/458/EC), with the exception of the different provisions on the thresholds determining the kind of procedures to be followed, such as regular procurement procedure (open or restricted) or concise process (direct entrusting, makeshift or negotiated).

The majority of the proposed actions concern the provision of services and not procurement procedures. According to the above mentioned Law and the relevant ministerial decisions, all the procedures concerning the provision of services for public bodies are implemented by the public service of our country. Thus, the Responsible Authority will commit, via the signature of memorandum of understanding, to the relevant responsible, for each action, Service of the HPHQ, the implementation of all procedures either concerning procurement or the provisions of services.

According to the above mentioned Law (Law of 2362/95 Government Gazette 247/A - 27-11-1995 as amended by the Law of 4270/2014 Government Gazette 143/A - 28-06-2014) and the relevant ministerial decisions, all the **procurement procedures** concerning the equipment's supplying for public services of Budget from 60.000 euros (vat not included) and above, are held by the Ministry of Development, Competitiveness, Infrastructure, Transport & Networks of our country. Nevertheless, the public services are able to ask from the Ministry of Development, Competitiveness, Infrastructure, Transport & Networks the issuing of authorization, having as a result the above processes to be realized by them and not by the central service of the above-mentioned Ministry. Thus, the Responsible Authority, will commit, via the signature of Memorandum Of Understanding with the service of Supplies of the Hellenic Police Headquarters, either the realization of all procedures concerning procurement procedures and implementation of conventions, provided that is granted relative authorization from the Ministry of Development, Competitiveness, Infrastructure, Transport & Networks or the monitoring of the implementation course of the above processes that will be realized by the responsible service of the Ministry of Development, Competitiveness, Infrastructure, Transport & Networks.

If the procurement procedures are assigned to the competent service of the Hellenic Police Headquarters and not to the Ministry of Development, Competitiveness, Infrastructure, Transport & Networks, the contracts of the procurement procedures will be signed, proportionally to the amount of each contract, according to the relevant decision of the Minister of Interior and Administrative Reconstruction or the Alternate Minister of Public Order & Citizen.

For actions 3.1.1, 3.1.2. and 3.1.6, the Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate, Civil Personnel Directorate and Technical Support Directorate will implement the afore-mentioned actions. In case there is a delay, there will be an alternative procedure of implementation by using the awarding body method. Final beneficiaries will be selected following an open call for proposals. In this case, the expected grant recipients will be NGOs or international organizations capable to implement these actions.

The implementation of the Programme will start right after the approval of the 2013 annual programme by the European Commission, according to the illustrated time schedule below.

| <b>Indicative Timetable for the implementation of actions</b> |   |  |                          |                   |
|---|---|--|--------------------------|-------------------|
|   | Selection procedures/<br>(Call for Proposals) | Signatures of memorandums of understanding/ Grant agreements | Implementation of action | Closure of action |
| Action 3.1.1.   | 07.2014                                       | expected in 10.2014  | 11.2014-06.2015          | 06.2015           |
| Action 3.1.2.   | 07.2014                                       | expected in 10.2014  | 11.2014 - 06.2015        | 06.2015           |
| Action 3.1.3.   | 12.2013                                       | expected in 01.2014/02.2014                                  | 02.2014-06.2015          | 06.2015           |
| Action 3.1.4.   | 12.2013                                       | expected in 01.2014/02.2014                                  | 02.2014 - 06.2015        | 06.2015           |
| Action 3.1.5  | 12.2013                                       | expected in 01.2014/02.2014                                  | 02.2014 - 06.2015        | 06.2015           |
| Action 3.1.6  | 11.2013                                       | expected in 01.2014/02.2014                                  | 02.2014-06.2015          | 06.2015           |
| Action 3.1.7  | 09.2013                                       | expected in 09.2013/10.2013                                  | 12.2013 - 06.2015        | 06.2015           |
| Action 3.1.8  | 09.2013                                       | expected in 09.2013/10.2013                                  | 12.2013-06.2015          | 06.2015           |
| Action 3.1.9  | Action deleted                                |  |                          |                   |
| Action 3.1.10   | 11.2013                                       | expected in 01.2014/02.2014                                  | 02.2014-06.2015          | 06.2015           |
| Action 3.1.11   | 12.2013                                       | expected in 01.2014/02.2014                                  | 02.2014-06.2015          | 06.2015           |
| Action 3.1.12   | 11.2014                                       | expected in 12.2014/01.2015                                  | 02.2015-04.2015          | 06.2015           |
| Action 3.1.13   | 04.2015                                       | 04.2015  | 04.2015 - 06.2015        | 06.2015           |
| Action 3.1.14   | 04.2015                                       | 04.2015  | 04.2015 - 06.2015        | 06.2015           |
| Action 3.2.1  | 12.2013                                       | expected in 01.2014/02.2014                                  | 02.2014-06.2015          | 06.2015           |
| Action 3.3.1  | 11.2013                                       | expected in 01.2014/02.2014                                  | 02.2014-06.2015          | 06.2015           |
| Action 3.4.1  | 11.2013                                       | expected in 11.2014/12.2014                                  | 12.2014-06.2015          | 06.2015           |
| Action 3.4.2  | Action deleted                                |  |                          |                   |
| Action 3.4.3  | Action deleted                                |  |                          |                   |

Given the scale of AP 2013 and the limited capacity of the operational Services to manage large-scale Projects, all main actions implemented by the Responsible Authority will be assigned to a Project Manager who will be a member of Police Force. Project Managers will be supported in their tasks at logistic level by one or more Project Coordinators/Assistants, who will not necessarily be public servants. Costs will be borne by the budget of each action.

Since the 2011 AP, assignments already exist for large-scale Projects in order to reinforce the monitoring of the implementation. For example, the Prosecution of Illegal Migration Directorate of Attica is responsible for the monitoring and coordination of actions related to return operations. Project Manager is the Head of the Deportation Department and he is supported by one Project Coordinator / Assistant.

### **A.1.5. POSSIBLE REVISION OF AP 2013**

This is the final revision of the 2013 annual programme.

## **B. STATE OF PLAY ON THE THREE STRATEGIC OBJECTIVES 2012- 2013**

### **1. Further development and improvement of voluntary return activities.**

The voluntary return activities were first launched in 2009 AP. Through the implementation of the 2009 Annual Programme, 1.097 people were voluntarily returned (target of 900 voluntary returns). The information campaign has been launched in summer 2010 with TV and radio spots, information in newspapers and meetings addressed to potential returnees. A large population of third-country nationals was informed about the possibility of voluntary return to their countries. During the period of May 2010 - June 2011, IOM received, informed and registered a total of 3.403 third country nationals who showed interest to take advantage of the possibility of voluntary return.

Through the implementation of the 2010 Annual Programme, 3.200 people were approximately voluntarily returned (the target was approximately between 2.000 and 3.000 voluntary returns). The objective for 2011 AP and for 2012 AP is totally fixed at 14.000 voluntary returns (7.000 for each AP).

Furthermore, in the framework of 2011, 2012 and 2013 APs (Action 3.3.1), two new important stages were added in order to reinforce the voluntary return activities:

- **Re-integration measures before or after the return to the country of origin.** This stage includes optional participation in a re-integration program, which will facilitate the stay in their countries of origin and the type of the re-integration measures to be implemented, such as household supplies-technical training-installation first steps etc.
- **Reception in the country of origin.** This stage includes the reception of the returnees in their countries of origin and the provision of a small re-integration allowance.

### **2. Promotion of a more strategic focus on EU standards through implementation of actions linked to the requirements of the Return Directive.**

Under the provisions of Law 3907/2011, the Return Directive is incorporated in the Greek legal framework. Thus, the Directive applies to the implementation of the returns. Actions supporting the above mentioned Directive are described in the annual program 2012.

In 2009, 2010 and 2011 APs the requirements of the Return Directive were implemented through the following Actions:

- The improvement of the information provided to potential returnees, by the employment of **interpreters and translators** of their languages
- The improvement of the provision of psychological support and legal support provided to potential returnees by employing **social workers, psychologists and lawyers.**

- The **training and the information of police personnel** in all regional services on issues regarding the management of irregular migrants' returns. The trainings cover the legal and technical aspects of return operations.
  - Project 1: Trainings on return procedures of the irregular migrants.
  - Project 2: Trainings on escorted return procedures of the arrested irregular migrants.
  - Project 3: Trainings on readmission procedures
  - Project 4: Training on the issues related to the protection of potential returnees' human rights
  - Project 5: Trainings on the treatment of vulnerable potential returnees

The above Actions continue to be part of 2011, 2012 and 2013APs. Furthermore, in the framework of 2011, 2012 and 2013APs, new Actions were added in order to reinforce the implementation of the Return Directive. These are the provision of legal assistance and the provision of medical aid in repatriation centers during the process of return, the improvement of the detention conditions for the detainees who are under the procedure of return, especially for vulnerable groups, as well as the implementation of the monitoring system for reinforcing Ombudsman's capabilities in pre-return and return processes.

### **3. Improvement of the national capabilities through co-operation with other Member States.**

In the framework of the 2009AP, a bilateral meeting was implemented with the British authorities with the participation of two experts from Greece, one from Aliens Directorate and one from European Return Fund. The following objectives were achieved:

- Acquisition of know-how of the other Member – States' voluntary returns implementation;
- Establishment of a more efficient cooperation with the Member – States' competent authorities;
- Effective implementation of voluntary returns and increased number of the migrants return to their countries of origin.

Moreover, under Frontex Pilot Project ATTICA 2009 a new office was established, called Return Coordination Office (RCO), in order to coordinate and manage all needed actions concerning returns which were handled till then under Repatriation Department of Aliens Directorate of Attica. Invaluable support was given by deploying MSs Guest Officers who introduced their expertise in different fields of return process in Greece, as presented briefly below:

- Expertise in handling diplomatic relations with third countries' Embassies in view of speeding up the process of acquiring travel documents.
- Expertise in dealing with Readmission Agreements, Memorandums of Understanding (MoUs) and bilateral talks with third countries.
- Expertise in screening procedure, focusing on making a safe as possible assumption of the real nationality of illegal migrants apprehended.
- Expertise in organizing national return flights or participation in Joint Return Operations of Frontex.
- Expertise in managing activities of Return Fund's Programs.

The experience and expertise gained through the collaboration of Greek Police Officers with MSs Guest Officers were utilized through a dual feedback process. The concrete added value is support on daily work development, solidarity among EU MSs and finally that the MSs officers have witnessed the phenomenon of illegal migration as it is experienced in Greece.

The active and operational cooperation between MSs was also achieved in the recent Return Workshop held in mid-October in Athens, which Greece organized under the instructions and support of European Commission and funded under European Return Fund. Experts from UK, Belgium, Netherlands and Denmark were invited to bring their knowledge, professionalism, experience and expertise in the Workshop in order to discuss among competent to migration authorities, such as Greek Ministry of Foreign Affairs, IOM in Greece, Return Fund in Greece and Aliens Directorate of HQs, topics focused on enhancing return policy in Greece. The conclusions of the Return Workshop are summarized briefly as follows:

- Active involvement of Greece in EURINT Project.
- Bilateral talks with different MSs on new approaches of organizing enforced returns to specific third countries.
- Updated information on return policy to specific third countries, state of play and following steps.
- Discussion for fact finding visits to MSs in order to implement actions provisioned under APs of the Return Fund.
- Role of Frontex on building return capacity in Greece under the support of the Return Fund.
- Proposals on realizing the reformation of Repatriation Department and equipping the Return Coordination Office (RCO) with human resources and equipment.
- Concrete proposal on creating a European Return Liaison Officers Network.
- State of play and statements on the needs of effective absorption of Return Fund in Greece.

The active cooperation between MSs is of great importance and it is foreseen to be held in the same quality and frequency in the future.

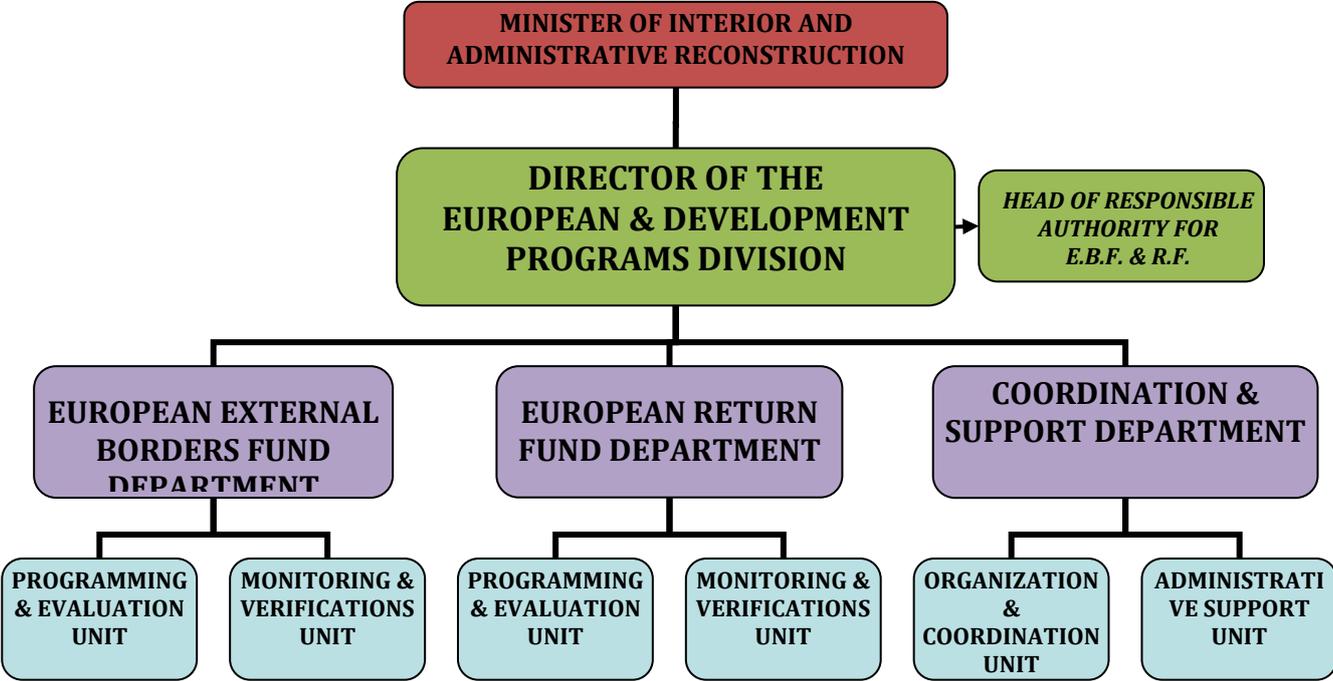
**2. CHANGES IN THE MANAGEMENT AND CONTROL SYSTEMS (if appropriate)**

The **European and Development Programs Directorate** of the Ministry of Interior and Administrative Reconstruction was designated as the responsible authority for the European External Borders and Return Funds on 31.03.2011 under the provisions stated in law 3938/2011 (Government Gazette I 61 / 31.03.2011) and its specific duties were determined in the Presidential Decree 82/2011 (Government Gazette I 198/09.09.2011). Nevertheless, the operation of the responsible Authority, with its current formation, has started officially on **07.11.2011**, after the issuance of the Minister’s Decision (7001/2/1458-α’ Government Gazette II 2540/07.11.2011).

The remaining two Services, which are namely **the Certifying and Audit Authorities, remain the same**, as provided in Law 3613/2007. Specifically:

- The designated certifying authority is the Ministry of Finance / State General Accounting Office (41st Directorate, Financial Relations with the EU and other International Bodies – Department II, Financial Transactions).
- The designated audit authority is the Ministry of Finance / State General Accounting Office (41st Directorate, Financial Relations with the EU and other International Bodies – Department III, Management Audits).

The **organization chart** of the European and Development Programs Directorate is shown below:



The Commission has already been notified about the revision of the Management and Control System.

### **3. ACTIONS TO BE SUPPORTED BY THE PROGRAMME UNDER THE PRIORITIES CHOSEN**

#### **3.1. ACTIONS IMPLEMENTING PRIORITY 1**

##### **3.1.1. The improvement of the information provided to potential returnees, by the employment of interpreters and translators of their languages (Objective 1 under priority 1 of the Multiannual Programme ( MAP)**

###### **3.1.1.1. Purpose and scope of the action**

A large number of irregular migrants come mainly from countries of Asia and Africa and they do not speak any other language apart from their native language. Therefore, the communication with the Greek authorities is very difficult. In order to facilitate this communication, the employment of interpreters is necessary. Their duties are focused on:

- The translation and explanation of their rights, to the potential returnees,, the reasons of their arrest and the return to their countries of origin.
- The verification of the nationality which the returnee has declared.
- Facilitation of communication with returnees during the return process.

The interpreters will cover a wide range of nationalities, languages and dialects (e.g. Farsi, Urdu, Pashtu, and Arabic). It is expected to employ **100** interpreters who will be allocated as follows:

- In Athens ( Aliens' Directorate of Attica )
- In the Police Directorate of Orestias
- In the Police Directorate of Lesvos
- In the Police Directorate of Samos
- In the Police Directorate of Chios
- In the Police Directorate of Dodecanese
- In the Police Directorate of Achaia
- In the Police Directorate of Korinthos
- In the Police Directorate of Drama
- In the Police Directorate of Alexandroupoli
- In the Police Directorate of Rodopi (Komotini)
- In the Police Directorate of Xanthi

This action implies a continuation of the action included in annual programmes 2008, 2009, 2010, 2011 and 2012. However, this action was not implemented under the 2008 AP, since the necessary joint ministerial decision by the Greek legislation was not signed on time due to governmental and legislative changes. For the annual programme 2009, 17 interpreters / translators were recruited and performed the same afore mentioned tasks. For the annual programme 2010 the implementation of the action was finished and 21 interpreters / translators were recruited and worked at detention centers holding irregular migrants for the purpose of return. For the annual programme 2011, the selection procedure for the employment of the above mentioned personnel was completed and 73 interpreters / translators were recruited. Finally, for 2012 AP 60 interpreters / translators were recruited.

In addition, this action is also included in the Greek Action Plan on the management of migration flows presented by the Greek Government in August 2010. It is expected that the implementation of this action will significantly contribute to addressing the needs identified in the Action Plan.

This is a continuation of the relevant action under AP 2012, of which the implementation will end in June 2014. The following table presents the indicative timeframe for this action under the 2013 AP.

| Preparatory Phase and Completion of Specifications | Ministerial decision | Call for interests | Tender Evaluation      | Contract Award | Project Execution Period | Project Final Completion Date |
|--|----------------------|--------------------|------------------------|----------------|--------------------------|-------------------------------|
| 1/10/2013  | 08/05/2014           | 07/06/2014         | 27/6/2014 - 27/10/2014 | 19/11/2014     | 19/11/2014 - 30/6/2015   | 30/6/2015                     |

#### 3.1.1.2. Expected grant recipients

The Hellenic Police Headquarters is the only responsible legal entity to implement this action based on the fact that it is in charge of managing the pre-removal centers.

#### 3.1.1.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co-financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Civil Personnel Directorate will implement the above-mentioned action.

#### 3.1.1.4. Expected quantified results and indicators to be used

The expected results from the implementation of the said action will be the following:

- the reduction of the problems caused by the arrested irregular migrants to be returned, as they will be able to understand their rights, the reasons why they are in detention and the procedures of their return;
- the respect of human rights;
- a quicker dispatch of the various cases and
- the upgrading of the services provided by the Hellenic Police to the returnees.

**Output:** Number of interpreters employed.

**Outcome:** Upgrade of the provided services to the potential returnees, faster procedures for return management.

**Impact:** Effective application of the return management.

### 3.1.1.5. Visibility of EC funding (*Pertinent for all proposed actions in the Annual Programme 2013*)

The annual programme will be published on the official website of the Ministry of Interior and Administrative Reconstruction as and when it is approved.

Publication of the objectives and instruments of the European Return Fund is designed to:

- inform public opinion in general, about the role played by the European Union and the Greek authorities in the programme and the results of its implementation;
- inform the public in general, at central and regional level, about the objectives, aims, priorities and actions of the Fund and the level of EC co financing through a selection of communication and promotional actions;
- guarantee that actions under the programme are transparent by providing a full range of information for all social agencies.

Consequently, the aim of valid and prompt information and publication is to achieve transparent and effective management of National and Community resources.

For the purposes of information and publicity measures concerning the Fund, the responsible authority set up under law 3613/07 (Government Gazette 263/l/23.11.2007) will publish, according to the above mentioned procedure, notices of each scheduled competition in the daily Greek press.

Each communication action will include clear information on the participation of the EU (mainly in the form of a reference to the contribution of the EU and the percentage of assistance for the actions being promoted) and the European logo will appear alongside every national emblem/logo.

Information plaques or stickers will be attached to all types of equipment for co-financed actions, depending on the type of equipment. One part of the plaque or sticker will be used to advertise the EU contribution (and specifically the Return Fund) by including a description in words and the Greek flag and the EU emblem/logo, as stipulated in Article 35 of Commission decision no. E (2008) 796/5-3-2008 on the implementation rules for Decision 575/2007/EC establishing the European Return Fund.

The regulatory framework governing information and publicity of actions under the programme is set out in the above Commission decision (Articles 31-35) and is concerning the Responsible authority and the other final beneficiaries, because **the RA will act both as an executing and awarding body**. The visibility guidelines, which the RA and the final beneficiaries will follow, refer to Chapter 5 of the implementing rules, and will be followed by the competent unit of the Responsible Authority.

### 3.1.1.6. Complementarity with similar actions financed by other EC instruments, if appropriate (*Pertinent for all proposed actions in the Annual Programme 2013*)

All the objectives described under the priorities that are planned to be implemented under the Fund, follow on from national actions taken for the same reasons at central, regional and local level.

The actions to be implemented complement and follow on from actions taken under the national ordinary budget of the Hellenic Police as well as under Community Programmes which have been and are being implemented under the European Refugee Fund II, regarding the implementation of voluntary returns. The knowledge and experience gained from implementing operational programmes under the 3<sup>rd</sup> Community Support Framework, INTERREG II and III, EQUAL and ARGO were also applied. Particular attention was paid when

drafting the multiannual programme to the results of the implemented actions in the framework of the Community Initiative EQUAL and of the joint European operations, programmed and coordinated by Frontex, in the field of integrated return management.

Hellenic Police Headquarters has also been implementing various projects co-financed by operational programmes under the 2<sup>nd</sup> and 3<sup>rd</sup> Community Support Frameworks since 1995, and particular attention was therefore paid when preparing the multiannual and annual programmes to applying the knowledge and experience gained, in order to include the best practices developed when planning the programmes.

As such, and given that the application of the provisions of the European Return Fund depends on cohesion with projects defined mainly in Objectives of the European Social Fund, the strategy developed within the framework of the European Return Fund is compatible with the objectives of the European Union Structural Funds (mainly of the European Social Fund), being pursued through sectorial and regional operational programmes in the 2008-2013 financial period.

As far as action 3.3.2 is concerned, the draft annual programme is complementing the voluntary return actions implemented under the European Refugee Fund II, which aimed at the establishment of effective mechanism for voluntary returns of failed asylum seekers and refugees.

In addition to the above mentioned elements, , Greece took into account for drafting the multiannual program and the annual programme the general axis of the approved programs for the Structural Funds to be implemented during the period 2008-2013.

#### 3.1.1.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **1.520.000,00**) and 5% from national resources (EURO **80.000,00** from the state budget), bringing total spending on this project to EURO **1.600.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure which will be followed for the implementation of the specific action will be aligned to our national legislation and the article 11 of the implementing rules.

#### 3.1.1.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |
| 4. Counseling and information       | 100 %            |

### **3.1.2. The improvement of provision of psychological support to potential returnees by employing social workers and psychologists** ***(Objective 1 under priority 1 of the MAP)***

Year after year our country is facing an increase of migratory flows, in terms of entry and stay of irregular migrants. After the arrest of irregular migrants, they should be returned to their countries of origin or to a third country that will accept them. However, the Greek authorities are facing difficulties in the return process. The increasing number of irregular migrants highlights the needs of social workers / psychologists assisting them during the return process.

#### **3.1.2.1. Purpose and scope of the action**

The provision of psychological support to potential returnees as well as information provision about the political and financial situation of their countries of origin, will be carried out by social workers and psychologists. Their services are meant for all arrested irregular migrants, who are in the process of return (which means that they are not in the asylum claim procedure), including vulnerable persons, such as minors, unaccompanied minors, disabled and elderly persons, pregnant women and persons who have suffered psychological, physical or sexual violence.

Psychologists will conduct an initial assessment of the **mental health status** and vulnerability of returnees with particular emphasis on the protection of vulnerable groups, unaccompanied minors, children and women. Following the record of the individual's medical history and the initial physical health assessment, the following categories will be referred to the psychosocial support team:

- Vulnerable persons: unaccompanied minors, persons with special needs, etc.
- Patients who experience severe psychosomatic symptoms
- Possible victims of violence, trafficking or torture
- Patients who declare a previous psychiatric disorder

It is expected that **75** social workers and **75** psychologists will be engaged in this work (the allocation will be the same for all specialties) and they will be allocated to the following regions:

- In Athens (Prosecution of Illegal Migration Directorate of Attica)
- In Thessalonica (Prosecution of Illegal Migration Directorate of Thessalonica)
- In the Police Directorate of Orestiada
- In the Police Directorate of Lesvos
- In the Police Directorate of Samos
- In the Police Directorate of Chios
- In the Police Directorate of Dodecanese
- In the Police Directorate of Achaia
- In the Police Directorate of Korinthos
- In the Police Directorate of Drama
- In the Police Directorate of Alexandroupoli
- In the Police Directorate of Rodopi (Komotini)
- In the Police Directorate of Xanthi

This action implies a continuation of action included in annual programmes 2008, 2009, 2010, 2011 and 2012.

For the annual programme 2009, 27 social workers and 25 psychologists were recruited. For the AP 2010, twenty-five (25) social workers and twenty-five (25) psychologists were recruited and worked at detention centers holding irregular migrants for return. For the annual programme 2011, the selection procedure for the employment of the above mentioned personnel was completed and 100 psychologists and 60 social workers were recruited. Finally, for 2012 AP, 50 psychologists and 50 social workers were recruited.

In addition, this action is also included in the Greek Action Plan on the management of migration flows presented by the Greek Government in August 2010. It is expected that the implementation of this action will significantly contribute to address the needs identified in the Action Plan.

This is a continuation of relevant action under AP 2012, of which the implementation will end in June 2014. The following table presents the indicative timeframe for this action under the 2013 AP.

| <b>Preparatory Phase and Completion of Specifications</b> | <b>Ministerial decision</b> | <b>Call for interests</b> | <b>Tender Evaluation</b>      | <b>Contract Award</b> | <b>Project Execution Period</b> | <b>Project Final Completion Date</b> |
|---|-----------------------------|---------------------------|-------------------------------|-----------------------|---------------------------------|--------------------------------------|
| <b>1/10/2013</b>  | <b>08/05/2014</b>           | <b>07/06/2014</b>         | <b>27/6/2014 - 27/10/2014</b> | <b>19/11/2014</b>     | <b>19/11/2014 - 30/6/2015</b>   | <b>30/6/2015</b>                     |

#### 3.1.2.2. Expected grant recipients

The Hellenic Police Headquarters is the only responsible legal entity to implement this action based on the fact that it is in charge of managing the pre-removal centers.

#### 3.1.2.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Civil Personnel Directorate will implement the above-mentioned action.

#### 3.1.2.4. Expected quantified results and indicators to be used

The development and the realization of the afore-mentioned action will contribute to the upgrade of the services provided by police authorities to arrested irregular migrants, who are going to be sent back, and to the promotion of the respect for their human rights, so that the return procedures may be more effectively realized.

**Output:** Number of social workers and psychologists recruited and deployed.

**Outcome:** Upgrade of the services provided to the arrested irregular migrants-returnees. More effective implementation of the obligations arising from the Directive of the European Parliament and the Council concerning common standards and procedures for returning illegally staying third country nationals.

**Impact:** Development of effective return management.

#### 3.1.2.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1.

#### 3.1.2.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

#### 3.1.2.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **2.137.500,00**) and 5% from national resources (EURO **112.500,00** from the state budget), bringing total spending on this project to EURO **2.250.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure which will be followed for the implementation of the specific action according to our national legislation and the article 11 of the implementing rules.

#### 3.1.2.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TPOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TPOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |
| 5. Assistance to vulnerable persons | 50 %             |
| 4. Counseling and information       | 50 %             |

### **3.1.3. Improvement of cooperation on return with authorities of the partner third countries and with other Member States. (Objective 2 under priority 1 of the MAP)**

#### **3.1.3.1. Purpose and scope of the action**

In many cases the immediate implementation of return decisions gets delayed, having as a consequence the extended detention of irregular migrants under return and the possible cancellation of their return to their countries of origin or to another country, where they will get accepted, on the basis of readmission agreements.

The above problems arise mainly from the difficulties encountered with the Consular Authorities of some third countries, and in particular, the delay of issuing travel documents for their nationals regarding return. This is the main reason for the delay, and in conjunction with the inability of Consular Authorities to identify the irregular migrants as nationals of the country in question, it results in obstructing the work of the competent Hellenic Police Services.

Moreover, some third countries (e.g. Turkey), which have signed readmission agreements, do not enforce them. Also, a large number of third country irregular migrants come from countries of Asia (e.g. Afghanistan and Pakistan) and from African countries (e.g. Somalia and Nigeria), with which no readmission agreements have been signed, a fact that creates problems regarding the return of their nationals.

In that context, there is a need to improve the cooperation with third countries in a more strategic manner. Greece will organize bilateral meetings in Greece between Greek experts and corresponding experts from third countries and/or missions of Greek officials to these third countries, aiming to deliver long term results as regards:

- The more effective enforcement of readmission agreements,
- The signing of readmission agreements with countries which present large outflow of irregular migrants,
- The amelioration of the cooperation with the Consular Authorities, with the view of having their nationals' (irregular migrants) travel documents issued in time
- Facilitation of identification process, preparation of travel documents, or transferring all documentation needed for return.

The need for reinforcement of this cooperation was also highlighted during the Workshop on Return held in Athens in October 2012 and organized by the Greek authorities with the participation of Frontex, the European Commission and several experts from Member States.

For AP 2013, 15 bilateral meetings/missions are foreseen with experts from the Prosecution of Illegal Migration Directorate / Hellenic Police Headquarters and with authorities from third countries such as: Iraq, Turkey, Russia, Moldova, Albania, Morocco, Tunisia, Nigeria, Algeria, Bangladesh, Pakistan, Syria, Georgia, Afghanistan. The list of third countries is indicative and other third countries may be included, if other priorities arise. On the other hand, some of the countries may be omitted if the situation has been improved and we no longer face the aforementioned obstacles.

We are envisaging the following options regarding the implementation of the study visits, which will take form in either or any of the ways proposed below, depending on the situation that will arise at a certain point in the future while we organize the visits and the availability of the staff of the key - actors involved in the study visits:

- Greek officials meet the 3<sup>rd</sup> country's officials in Greece.
- Greek officials meet the 3<sup>rd</sup> country's officials in the 3<sup>rd</sup> country's facilities.
- Greek officials meet with the 3<sup>rd</sup> country's officials in another member State's facilities

The main objectives of these meetings/missions are (1) to evaluate the possibility to sign a readmission agreement with these countries due to increasing number of illegal migrants coming from these countries and the delays in issuing travel documents; and (2) to prepare travel documents or transfer documentation needed for return. The Ministry of Foreign Affairs will be involved in organizing and coordinating the missions.

Furthermore, within this action, it is planned to organize meetings, missions, workshops, events, exchange between Greek authorities involved in the return management and other Member States and others key actors (e.g. FRONTEX), in order to exchange experiences, best practices and share knowledge on the return activities. This will strengthen the development and the improvement of the national capabilities through co-operation with other Member States.

Concerning bilateral operational cooperation, it is planned to organize study visits of Pre-removal Detention Centers in others Mediterranean countries who deal with migrants entering illegally on their territory.

These study visits will aim at the exchange of best practices with the competent services of other EU Member States. They will focus on the overall operational function of the Detention Centers and on the forced return mechanisms.

The participating staff will come from the Aliens and Border Protection Department of the Hellenic Police Headquarters, from the Illegal Immigration Prosecution Directorate of Attica and from the European and Development Programs Division.

This action implies a continuation of the action included in annual programmes 2008, 2009, 2010, 2011 and 2012, it will start after the approval of the 2013 Annual Program and will finish by the 30-06-2015.

#### 3.1.3.2. Expected grant recipients

n/a

#### 3.1.3.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to

our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate and Prosecution of Illegal Migration Directorate will implement the above-mentioned action. The Ministry of Foreign Affairs will be associated and involved in organizing and coordinating the missions.

#### 3.1.3.4. Expected quantified results and indicators to be used

The expected results from the development and the implementation of the aforementioned action may be the following:

- the effective implementation of return decisions due to means of signing readmission agreements,
- the signing of readmission agreements with new countries,
- the achievement of a more effective cooperation with the Consular Authorities, which are responsible for the timely issuing of travel documents for their nationals, who are irregular migrants,
- issuing or transfer of travel documents in view of return.
- The exchange of best practices with the competent services of the other EU Member States, focused on the overall operational function of the Detention Centres and on the forced return mechanisms.

**Output:** Number of meetings/missions, number of third countries with which communication channels and working methods have been established, number of immigration services or other services competent for the readmission agreements with which cooperation is deepened and strengthened, number of travel documents prepared. Types of resources, skills and experiences pooled.

**Outcome:** Improved quality of service. Strengthened cooperation with third countries in managing return. Improved co-ordination and efficiency in EU return policies.

**Impact:** More effective return policy, enhanced credibility of migration policy, reduced costs of return, more effective returns.

#### 3.1.3.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

#### 3.1.3.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 in point 6 of action 3.1.1. of Priority 1.

#### 3.1.3.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **332.500,00**) and 5% from national resources (EURO **17.500,00** from the state budget), bringing total spending on this project to EURO **350.000,00**. The national contribution must

be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure, which will be followed for the implementation of the specific action according to our national legislation and the article 11 of the implementing rules.

3.1.3.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYPOLGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYPOLGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>  |                  |
|--------------------------------------|------------------|
| <b>Typology (1 to 10)</b>            | <b>Share (%)</b> |
| 9. Cooperation between MS            | 50 %             |
| 10. Cooperation with third countries | 50 %             |

**3.1.4. Bilateral meetings with the Consular Authorities of the third countries (Objective 2 under priority 1 of the MAP)**

**3.1.4.1. Purpose and scope of the action**

A large number of irregular migrants, coming from countries such as Somalia, Afghanistan and Bangladesh, enter our country. During the return procedure regarding arrested irregular migrants, many problems arise, which may significantly delay or even, in some cases, cancel the return to the country of origin, for the following reasons:

- The lack of consular representation by some countries (e.g. Afghanistan, Somalia and Bangladesh) in Greece;
- Non-recognition of the travel documents of the arrested migrants, as nationals of the aforementioned countries;
- Long delays in the issuance of travel documents for migrants from the aforementioned countries that should be returned.

In order to deal with this situation and the problems arising during the return procedure, new methods of cooperation will be developed with the consular authorities of the countries that are not represented in Greece. To this purpose, bilateral operational meetings with consular representatives of the countries that are not represented in Greece but are based in other countries will be held in Athens, and also from Athens in other Greek cities, like at detention centers where there are the migrants of their origin countries. The objective is to

verify the nationality of irregular migrants from the aforementioned countries who should be returned, and to proceed to the immediate issuance of their travel documents.

More specifically, the following methods are foreseen:

- Mission of Consuls to different locations in Greece (detention centers, police services, etc.) in order to identify and prepare travel documents for returnees.
- Developing a video-conference system for identification of returnees by their Consular authorities who then will be able to prepare the return documentation.

This action implies a continuation of action included in annual programme 2008, 2009, 2010, 2011 and 2012 and will start after the approval of the 2013 Annual Program and will finish the 30-06-2015. Under the 2008 annual program, there were two meetings held in Athens, with representatives of the Embassy of Afghanistan based in Brussels since Afghanistan is not represented by consular authorities in Greece. These meetings were held in order to identify the nationality of irregular migrants who should return to their countries of origin and the immediate issuance of travel documents. By implementing 2010 AP, one bilateral operational meeting was held with consular representatives of Nigeria. For 2011 AP, the action is underway and three bilateral operational meetings were implemented until now (Iraq, Dominican Republic, Nigeria).

The Ministry of Foreign Affairs may be involved in organizing and coordinating the missions.

#### 3.1.4.2. Expected grant recipients

n/a

#### 3.1.4.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate and Prosecution of Illegal Migration Directorate will implement the above-mentioned action. The Ministry of Foreign Affairs will be involved in organizing and coordinating the missions.

#### 3.1.4.4. Expected quantified results and indicators to be used

The expected results of the development and implementation of the aforementioned action are the following:

- the development of new methods of cooperation with consular authorities not represented in Greece;

- the establishment of a more efficient cooperation with consular authorities as regards to the timely issuance of travel documents for their nationals who are irregular migrants;
- The reduction in detention time for irregular migrants and the acceleration of their return to their countries of origin.

**Output:** Number of consular services with which communication channels and working methods are established, number of return cases facilitated, number of identification interviews carried out by third country consuls, number of travel document issued.

**Outcome:** Improved quality of service, strengthened cooperation with third country consular services.

**Impact:** More efficient return policy, enhanced credibility of migration policy, reduced costs of return.

#### 3.1.4.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

#### 3.1.4.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

#### 3.1.4.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **61.750,00**) and 5% from national resources (EURO **3.250,00** from the state budget), bringing total spending on this project to EURO **65.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure, which will be followed for the implementation of the specific action according to our national legislation and the article 11 of the implementing rules.

#### 3.1.4.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>  |                  |
|--------------------------------------|------------------|
| <b>Typology (1 to 10)</b>            | <b>Share (%)</b> |
| 10. Cooperation with third countries | 100 %            |

### **3.1.5. The implementation of enforced returns or facilitation of voluntary departure by the Hellenic Police for third-country nationals who do not or no longer fulfill the conditions for entry and stay (Objective 3 under priority 1 of the MAP)**

#### **3.1.5.1. Purpose and scope of the action**

Nationals of third countries who do not meet the requirements for their stay in the Greek territory or their presence poses direct threat against the public order or the national security or their return is ordered after a decision taken by Administrative or Judicial authorities, are compulsorily removed from the national territory, observing in any case the rules provided for in the international conventions. Return procedure conducted by Police Authorities could be implemented on a voluntary or forced basis, by land, air or sea. Escorting is decided on the basis of a risk assessment. Voluntary departure concerns cases of migrants who are willing to cooperate on the fulfillment of the conditions of their departure from Greek territory and, on the contrary, forced return concerns cases of migrants who resist complying and cooperating with the Police Authorities during the return process. In both cases, the implementation of this action will be carried out in accordance with Art. 7 and 8 of the Return Directive.

Return procedure on voluntary and enforced basis is described as following:

#### **A. Voluntary Departure:**

Hellenic Police implements a strategy which focuses on all possible ways to return to their country of origin, facilitating the voluntary way of return. Police program for voluntary departure is targeted (**Category I**) on migrants who do not meet the conditions for their stay in the Greek territory and they are willing to return to their country of origin on a voluntary basis, and (**Category II**) on migrants who are in detention and they decide to fully cooperate with Police Authorities in order to return as soon as possible to their country of origin. Specifically, the processes are described as follows:

##### **❖ Voluntary Departure - Category I:**

Third countries nationals who fall into this Category should visit responsible Police Authorities who are tasked relatively, in order to be registered in the Police Program of voluntary departure. Migrants are informed on the spot regarding the procedure and within short period of time (inside some days), they depart for their country of origin mainly via air (on commercial or chartered flights) but also via land or sea.

The following costs will be covered for this Category:

- Costs of hired aircrafts (charter flights)
- Tickets by commercial flights for returnees
- Costs for issuance of travel documents
- 300 Euros financial aid in order to meet their basic initial needs

##### **❖ Voluntary Departure – Category II:**

Migrants of Category B should fulfill the declaration form for voluntary departure. Nominated focal points in all Aliens' Directorates of Hellenic Republic will convey the forms to the Coordinator Focal Point in Athens, who will proceed with all relevant actions concerning the issuance of travel document, if needed, and the planning of the voluntary return.

The following costs will be covered for this Category:

- Costs of hired aircrafts (charter flights)
- Tickets by commercial flights for returnees
- Costs for issuance of travel documents
- 200 Euros financial aid in order to meet their basic initial needs

#### **B. Forced Return:**

For the cases of migrants that do not select the voluntary way of return to their country of origin, Police Authorities implement the Program of forced return. This Program focuses on migrants who are in detention and resist complying and cooperating with the Police Authorities during the return process (Category III). After a strong resistance during return procedure, an escorted mission could be decided in order to fulfill the conditions of the return decision.

The following costs will be covered for this Category:

- Costs of hired aircrafts (charter flights)
- Tickets by commercial flights (for returnees and police escort, if applicable)
- Per diem allowance for police escorts, if applicable
- Costs for the issuance of travel documents,
- 50 Euros pocket money in order to meet their basic initial needs, under specific circumstances that arise from the organization matters of the return and when applicable.

During the process mainly of forced returns, several problems arise impeding the returns and finally, leading to their annulment. These cases need special management by the services responsible for the conduction of return.

Main problematic areas are presented as following:

- 1) Non – existence of European or bilateral re-admission agreements with third countries such as Iraq, Afghanistan, etc. causing serious problem in co-operation in the field of returns.
- 2) Illegal third-country nationals causing problems during the return process to their countries and their return is to be carried out by air with police escorts.
- 3) Lack of co-operation with consulates of some states in our country, which do not issue travel documents or do not cooperate in order to issue the necessary travel documents within a reasonable time.
- 4) Lack of direct air connections with countries of origin of illegal immigration. As a result of the above, the migrants under return are detained for a long period and, finally, the return is cancelled in some cases.
- 5) Resistance of Diplomatic Authorities of specific Third Countries to issue travel documents because Greece is not providing the returnees a supporting amount of

money to cover the needs of local transportation from the airport in the destination country to their local area where they come from.

Our country, in order to solve the above problems and carry out the scheduled returns will hold flights by hiring aircrafts also for countries which have not signed re-admission agreements in order to increase the execution rates of the issued return decisions.

For 2013 AP, it is scheduled to carry out about twenty (20) flights with hired aircrafts, and the main destinations are Egypt, Pakistan and Iraq and eventually other countries. This action is limited to the forced returns. The number of chartered flights may increase subjected to the existing needs and depending on the capacity of the Greek authorities carrying out returns.

It is expected that out of this action of AP 2013 there would be around **800** migrants who will be returned via hired aircrafts and around **5.500** individual returns via commercial flights, escorted or unescorted. These figures do not take account the illegal migration from Albania.

The action will also cover the purchase of necessary equipment related to return operations as follows:

- Bags for personal belongings of the returnees (10.000 items)
- First aid kits (2 items)
- Prediction for the costs of continuing renewing the portable first aid kits which are used in every operation as soon as these expire.

The supply of these materials will be in accordance with the rules of public procurement (regular procurement procedure) as described in the section 1.4. IMPLEMENTATION PROCEDURES.

Additionally, in order to increase the capacity of the operational Services implementing returns, in particular the Return Coordination Office within the Prosecution of Illegal Migration Department of Attica, it is necessary to increase the number of staff involved in the preparation and coordination of returns. In that context, some staff costs may also be covered in relation to additional operational personnel performing key roles in the implementation of this action.

Given the present limitations in hiring public servant staff, different methods may be envisaged such as outsourcing some operational tasks not related to the Police duties (ticketing, routing etc.) or deploying experts in field of return from other Member State, within a framework agreement.

This action implies a continuation of action included in annual programmes 2008, 2009, 2010, 2011 and 2012 and will start after the approval of the 2013 Annual Program, with a new selection procedure and will finish by the 30-06-2015.

Under the 2008 AP, five (5) charter flights have been implemented and many individual forced returns of irregular migrants to third countries with or without the police escort took place. The implementation of the 2011 annual programme is in progress. The following table summarizes the results of this action implemented under the 2008, 2009, 2010, 2011 and 2012 APs.

| <b>AP →</b>                               | <b>2008</b>   | <b>2009</b>  | <b>2010</b>  | <b>2011</b>  | <b>2012</b>  | <b>2013</b><br>[until Sept. 2014] | <b>TOTAL</b>  |
|---|---------------|--------------|--------------|--------------|--------------|-----------------------------------|---------------|
| Number of charter flights                 | 5             | 6            | 17           | 12           | 10           | 2                                 | <b>52</b>     |
| Number of returnees by charter flights    | 384           | 340          | 1.144        | 859          | 383          | 80                                | <b>3.190</b>  |
| Number of returnees by commercial flights | 1.496         | 1.679        | 4.262        | 3.726        | 1.447        | 98                                | <b>12.708</b> |
| <b>Total number of returnees</b>          | <b>1.880*</b> | <b>2.019</b> | <b>5.406</b> | <b>4.585</b> | <b>1.830</b> | <b>178</b>                        | <b>14.018</b> |

\*The number of returnees for the 2008 AP (1.880) regards returns funded by the RF after the operational startup of the RA in June 2009 until the end of the eligible period 2008 AP (from 1/6/2009 to 30/06/2010). However, there are a significant number of returns to third countries which were performed from the beginning of the eligible period of 2008 AP until the inauguration of the RA (from 1/1/2008 to 31/05/2009) and which were financed from national resources.

### 3.1.5.2. Expected grant recipients

The Hellenic Police Headquarters is the only responsible legal entity to implement this action based on the fact that it is in charge of managing the pre-removal centers.

### 3.1.5.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate and Prosecution of Illegal Migration Directorate will implement the above-mentioned action.

### 3.1.5.4. Expected quantified results and indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the following:

- Increase of the rates of the irregular migrants who return to their countries of origin and decrease of the irregular migrants in our country and, by extension, in the E.U. countries.
- Return of irregular migrants in the countries of origin with which there are not direct air connections.
- Reduction of expenses spent for the return of irregular migrants and their escorts, due to the decrease of their detention period and the less number of escorts who will be needed in relation to the solely escorted return.

**Output:** Number of returnees whose return was co-financed by this AP, number of charter flights, number of returnees returned by commercial flights, number of items (bags, medical kits) purchased

**Outcome:** Enhanced credibility and integrity of immigration policies. Reduced custody period of persons waiting for forced return.

**Impact:** More efficient return policy.

#### 3.1.5.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

#### 3.1.5.6. Complementarity with similar actions financed by other EC instruments, if appropriate.

As described in point 6 of action 3.1.1. of Priority 1. Particularly attention will be paid for complementarity with the action of Frontex' Projects in Greece.

#### 3.1.5.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **4.750.000,00**) and 5% from national resources (EURO **250.000,00** from the state budget), bringing total spending on this project to EURO **5.000.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

#### 3.1.5.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>              |                  |
|--|------------------|
| <b>Typology (1 to 10)</b>                        | <b>Share (%)</b> |
| 3. Forced return (including voluntary departure) | 100 %            |

**3.1.6. The improvement of the provision of legal services to potential returnees by employing legal advisers (lawyers)**

***(Objective 1 under priority 1 of the MAP)***

3.1.6.1. Purpose and scope of the action

In the light of article 13 of the Return Directive, the legal advice to potential returnees will be provided by social legal counselors. Their services are meant for:

- all arrested irregular migrants,
- vulnerable persons, such as minors, unaccompanied minors, disabled and elderly persons, pregnant women and persons who have suffered psychological, physical or sexual violence.

The legal support services will be provided by members of bar associations. For this purpose, should sign a memorandum of understanding with bar associations.

Bar associations are Legal Entities of Public Law. Their duties and responsibilities are defined under the Lawyers' Code (3026/1954).

Legal assistance would be provided only for administrative acts against detention or return decisions that are issued from Court of First Instance or from the Council of State. Legal assistance would not be provided to those who have applied for asylum.

The legal assistance will be provided once the illegal immigrant have been arrested and driven to the Police Directorate. There, the police officers, with the collaboration of translators, will inform them that they can have access to legal assistance and they can call in a specific phone number in order to come in contact with the local bar association.

This action will be implemented in two phases. Initially, MoU will be signed with bar associations for Police Directorates where there is a great number of detainees for return to third countries (5 or 6 bar associations) and in the next phase will be extended to other Police Directorates with detainees for return to third countries, if required.

All the above legal services will be offered only in detention centers for the benefit of the eligible target group foreseen under article 7 of the Return Fund Decision, and not for other third country nationals and in the context of return procedure only .This will be clearly specified in the MoU and the final beneficiaries have to demonstrate the respect of this condition.

This action implies a continuation of action included in 2012 annual programme and will start after the approval of the 2013 Annual Program, with a new MoU and will finish by the 30-06-2015.

### 3.1.6.2. Expected grant recipients

n/a

### 3.1.6.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Civil Personnel Directorate will implement the above-mentioned action.

### 3.1.6.4. Expected quantified results and indicators to be used

The development and the materialization of the afore-mentioned action will contribute to the upgrading of the provided services by police authorities to arrested irregular migrants, who are going to be sent back, and to the promotion of the respect for their human rights, in order that return procedures may be more effectively materialized.

**Output:** Number of MoU signed with Bar Associations. Total number of returnees provided with legal assistance.

**Outcome:** Upgrade of the provided services to the arrested irregular migrants-returnees. Implementation of the obligations arising from the Return Directive.

**Impact:** Development of the effective return management.

### 3.1.6.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

### 3.1.6.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

### 3.1.6.7. Financial Information

This specific project, which comes under priority 1, will receive 95% financing from EU funding (EURO **285.000,00**) and 5% from national resources (EURO **15.000,00** from the state budget), bringing total spending on this project to EURO **300.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the

procedure, which will be followed for the implementation of the specific action according to our national legislation and the article 11 of the implementing rules.

### 3.1.6.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TPOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TPOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |
| 5. Assistance to vulnerable persons | 50 %             |
| 4. Counseling and information       | 50 %             |

### **3.1.7. The improvement of the detention conditions for the detainees who are under the procedure of return, especially to vulnerable groups (Objective 3 under priority 1 of the MAP)**

#### **3.1.7.1. Purpose and scope of the action**

Due to wide functioning problems on buildings of Repatriation Centers and lack of adequate conditions provided to detainees who are under the procedure of return, especially to vulnerable groups, this action will cover operational costs and running costs of detention centers, consumables for returnees and transportation of returnees.

There are severe problems (budget constraints) that have not allowed the continued provision of basic needs in some repatriation centers. This leads to serious humanitarian situations in these facilities. So far the European Return Fund has not supported such costs providing for food, basic consumables such as soap, sheets and blankets would be included in the action for the facilities that are aforementioned.

As mentioned above, due to the economic crisis, there were significant reductions in the costs covered by the national budget. At the same time increased significantly the arrests of irregular migrants and this has led to increased needs for additional detention facilities and operating costs. Unfortunately, not having the financial ability to cover these costs has created significant problems in the quality of detention conditions. Covering running costs by the Return Fund will help to improve these conditions.

Important number of irregular migrants from third countries detained in local police departments where there is overlapping capacity limits and the conditions is not suitable for long detention periods (required for issuance of travel documents and completion of return procedures).

The lack of appropriate conditions has reported from both Greek Ombudsman and the Fundamental Rights Agency. By amending the RF implementing rules were given the opportunity to create detention centers and extend the capacity. Without funding running costs from the RF would not be possible to properly operating these detention centers.

The objective of this project is to address recommendations presented in the 2011 report of the Fundamental Rights Agency and it is fully aligned with the Greek Action Plan on Management of Migration Flows.

Running costs of the following detention centers will be included in this action with the aim of improving the living conditions of returnees in detention. Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the center, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras et cetera.

Also, the following budget includes costs for transportation of returnees. Until now transportation costs of the returnees have not been included in any previous annual programmes. It is foreseen to cover certain transportation costs related to returnees within Athens i.e. between repatriation centers and consulates, from other regions to detention centers in Athens or to Athens Airport in the view of preparation or implementation of their returns .It is foreseen to cover the transportations costs in the means of tickets (public means of transportation, airplane and naval tickets) and/or fuel and/or rental or leasing of vehicles (car/van/bus/airplane/ship).

The implementation of this action will be centrally managed through the **Attica Prosecution of Illegal Migration Directorate** in cooperation with local police departments of the respective detention centers.

| <b>Pre-removal Detention Centers</b>                                  | <b>Prefecture</b> | <b>Total projected capacity</b> <i>(based on extending capacity and infrastructure upgrades projected within 2011,2012 &amp; 2013APs)</i> | <b>Estimated running costs</b><br>Covering the period<br>01/07/2014-<br>30/06/2015 | <b>Category of running costs covered per detention center</b>  |
|---|-------------------|---|--|--|
| Athens (Petrou Ralli)   | Attica            | 300   | 223.880,60 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the centre, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Athens (Amygdaleza Special holding facility for unaccompanied minors) | Attica            | 40  | 29.850,75 €  | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the centre, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Athens (Elliniko)   | Attica            | 100   | 74.626,87 €  | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the centre, electricity, maintenance of facilities, equipment that are used to  |

| <b>Pre-removal Detention Centers</b> | <b>Prefecture</b> | <b>Total projected capacity</b> <i>(based on extending capacity and infrastructure upgrades projected within 2011,2012 &amp; 2013APs)</i> | <b>Estimated running costs</b><br>Covering the period<br>01/07/2014-<br>30/06/2015 | <b>Category of running costs covered per detention center</b>  |
|--------------------------------------|-------------------|---|--|--|
|                                      |                   |   |  | process administration decisions such as cameras   |
| Amigdaleza                           | Attica (Acharnes) | 2000  | 1.492.537,31 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the centre, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Korinthos                            | Korinthia         | 2000  | 1.492.537,31 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the centre, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Komotini                             | Rhodope           | 600   | 447.761,19 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the centre, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Xanthi                               | Xanthi            | 700   | 522.388,06 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the center, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Paranesti                            | Drama             | 1200  | 895.522,39 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the center, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Orestiada (Fyllakio)                 | Evros             | 300   | 223.880,60 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the center, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| Lesvos (Mytilini)                    | North Aegean      | 800   | 597.014,93 €   | Costs such as food, hot water, clothing, medical supplies, heating, cleaning and other services in the center, electricity, maintenance of facilities, equipment that are used to process administration decisions such as cameras |
| <b>Total</b>                         |                   | <b>8.040</b>  | <b>6.000.000 €</b>   |  |

The above estimated running costs correspond at **16,05%** of the total budget of the 2013 AP. When implementing this action and using its results, the requirements of the Return

directive, notably art. 15 to 17, will be fully respected. This action implies a continuation of action included in 2012 annual programme and will start after the approval of the 2013 Annual Programme and will finish by the 30-06-2015.

In the above budget for Lesvos Pre- Removal Centre is also included the construction of the sewerage line for this Centre, which will be common with the respective one of the First Reception Centre in Lesvos Island. For this reason, the specific project will be commonly co-financed by the European Return Fund and the External Borders Fund (approximately 75 % from RF: 46.327,00 € and 25% from EBF: 23.200,00 €).

#### 3.1.7.2. Expected grant recipients

The Hellenic Police Headquarters is the only responsible legal entity to implement this action based on the fact that it is in charge of managing the pre-removal centers.

#### 3.1.7.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Technical Support Directorate will implement the above-mentioned action.

#### 3.1.7.4. Expected quantified results and indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the following:

- Improve the detention conditions of the irregular migrants who return to their countries of origin in accordance to the international conventions.
- Separate returnees from ordinary prisoners.
- Create adequate separate accommodation guaranteeing adequate privacy for families and children.

**Output:** Measures about the improving the living conditions of returnees in detention. Availability of food, water, clothing, medical supplies, heating. Improvement of cleaning conditions and maintenance of facilities.

**Outcome:** Improve the detention conditions of the irregular migrants, especially to vulnerable groups.

**Impact:** More efficient return policy in accordance to the international conventions.

All the above indicators and measures will be revised in the light of the implementation of the 3.4.2 and 3.4.3 Actions of the 2013 AP, in order to fully define Data Collection method, Data Source, Frequency and Reporting.

#### 3.1.7.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

#### 3.1.7.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

#### 3.1.7.7. Financial Information

This specific project, which comes under priority 1, will receive 95% financing from EU funding (EURO **4.370.000,00**) and 5% from national resources (EURO **230.000,00** from the state budget), bringing total spending on this project to EURO **4.600.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

#### 3.1.7.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TPOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TPOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>            |                  |
|--|------------------|
| <b>Typology (1 to 10)</b>                      | <b>Share (%)</b> |
| 3. Forced returns                              | 33.33 %          |
| 7. Capacity building -infrastructure and tools | 33.33 %          |
| 5. Assistance to vulnerable persons            | 33.33 %          |

### 3.1.8. Renovation or upgrading of detention centers for detainees who are under the procedure of return (*Objective 3 under priority 1 of the MAP*)

#### 3.1.8.1. Purpose and scope of the action

Due to wide functioning problems on buildings of Repatriation Centers and lack of adequate conditions provided to detainees who are under the procedure of return, especially to vulnerable groups, this action will cover expenditures of refurbishment, modernization or renovating works of detention centers.

The lack of appropriate conditions has reported from both Greek Ombudsman and the Fundamental Rights Agency.

The existing facilities need to be improved to comply with the relevant standards (e.g. measures will be taken to improve hygienic/sanitation facilities and adequate access to fresh air/heating).

The refurbishment and renovation works will be realized to detention buildings which are used for detainees of third countries who do not meet the conditions for their stay in the Greek territory, as following:

| Pre-removal Detention Centers   | Prefecture   | Total capacity | Estimated costs       |
|---|--------------|----------------|-----------------------|
| Athens (Petrou Ralli)   | Attica       | 340            | 149.253,73 €          |
| Athens (Amygdaleza Special holding facility for unaccompanied minors) | Attica       | 40             | 19.900,50 €           |
| Athens (Elliniko)   | Attica       | 100            | 49.751,24 €           |
| Amigdaleza  | Attica       | 1992           | 995.024,88 €          |
| Korinthos   | Korinthia    | 1536           | 995.024,88 €          |
| Komotini  | Rhodope      | 540            | 298.507,46 €          |
| Xanthi  | Xanthi       | 480            | 348.258,71 €          |
| Paranesti   | Drama        | 977            | 597.014,93 €          |
| Orestiada (Fyllakio)  | Evros        | 374            | 149.253,73 €          |
| Lesvos (Mytilini)   | North Aegean | 420            | 398.009,95 €          |
| <b>Total</b>  |              | <b>6.799</b>   | <b>4.000.000,00 €</b> |

Besides the aforementioned estimated costs, this action will cover the rental costs of the army camps used for the Korinthos and Drama (Paranesti) Pre-removal Centers.

In order to transform the army camps in Pre-removal Center, the necessary contracts were signed between the Hellenic Police and the National Defense Fund who is the legal owner of the Korinthos and Drama (Paranesti) army camps. The legality of these contracts

and the rental expenditures was confirmed by the Legal Consular of the State, because the above mentioned Fund is not a Central Government Service.

The rental obligation began on September 1<sup>st</sup> 2014 for the camp of Korinthos and on October 1<sup>st</sup> 2014 for the camp of Drama (Paranesti). The monthly rental fees are 16.980€ for the camp of Korinthos and 1.200€ for the camp of Drama (Paranesti).

Estimated total cost will be:

- Army camp of Korinthos: 169.800€ (1/9/2014 to 30/6/2015)
- Army camp of Drama (Paranesti): 10.800€ (1/10/2014 to 30/6/2015)
- Total cost: 180.600€

The objective of this project is to address recommendations presented in the 2011 report of the Fundamental Rights Agency and it is fully aligned with the Greek Action Plan on Management of Migration Flows.

When implementing this action and using its results, the requirements of the Return directive, notably art. 15 to 17, will be fully respected. Also, the action will be implemented for the benefit of the eligible target group foreseen under article 7 of the Return Fund Decision, and not for other third country nationals (notably asylum seekers).

This action is part of a multiannual action also included in the 2012 AP.

#### 3.1.8.2. Expected grant recipients

The Hellenic Police Headquarters is the only responsible legal entity to implement this action based on the fact that it is in charge of managing the pre-removal centers.

#### 3.1.8.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Technical Support Directorate will implement the above-mentioned action.

#### 3.1.8.4. Expected quantified results and indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the following:

- Improve the detention conditions of the irregular migrants who return to their countries of origin in accordance to the international conventions.
- Separate returnees from ordinary prisoners.
- Create adequate separate accommodation guaranteeing adequate privacy for families and children.

Output: Number of detentions buildings created/renovated. Number of additional capacity (number of places) for each facility created/ renovated.

Outcome: Improve the detention conditions of the irregular migrants, especially to vulnerable groups.

Impact: More efficient return policy in accordance to the international conventions.

### 3.1.8.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

### 3.1.8.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

### 3.1.8.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **3.800.000,00**) and 5% from national resources (EURO **200.000,00** from the state budget), bringing total spending on this project to EURO **4.000.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

### 3.1.8.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |

|  |     |
|--|-----|
| 7. Capacity building -infrastructure and tools | 50% |
| 3. Forced returns                              | 50% |

**3.1.9. Organization of trainings for Judicial Bodies (Objective 1 under priority 4 1of the MAP)**

*Action not implemented.*

**3.1.10. Reinforcing the Ombudsman capacity in pre-return and return processes (objective 1 under priority 1 of MAP)**

**3.1.10.1. Purpose and scope of the action**

The main goal of this action is the implementation of the national legislation concerning the provision of an effective forced-return monitoring system. That means that the action aims to:

- a) provide support to the Ombudsman for the establishment of an effective forced - return monitoring system,*
- b) reinforce the Ombudsman’s mandate for the operation of the monitoring system, and*
- c) mediation with local authorities prior to the establishment of repatriation centers*

***a) Support to the Ombudsman for the establishment of an effective forced - return monitoring system***

According to National Law regarding Migration (Law No 3907/2011) and article 8 (6) of Directive 2008/115/EC, Greece should set up a forced - return monitoring system coordinated by the Ombudsman. In that context, under AP 2011 a pre-preparatory action is proposed for a multiannual activity to be implemented as of AP 2012.

During the preparatory phase under AP 2011, a delegation of Police Officers met with the Ombudsman in order to initiate a discussion concerning the planning and set-up of the forced return monitoring system and issues related to their respective competences and mandate concerning the return procedures.

Among the proposed actions are the exchange of knowledge and “good practices” with other MS (e.g. co-operation with competent authorities of other MS, especially concerning technical support and exchange of expertise during the preparatory stage etc. ).

In addition to the above, the GO has proposed the organization of a workshop with the participation of national, European and international stakeholders (e.g. the Ombudsman, the Ministry of Interior and Administrative Reconstruction, experts from other MS, FRA, CPT, etc.).

***b) Reinforcement of Ombudsman's mandate for the operation of the monitoring system.***

When a monitoring strategy has been agreed upon, it will be implemented under the present AP.

A proposal for the organization and operation of the forced – return system could be drafted by the Ombudsman.

Given the uncertainty related to the content of this strategy and the timeframe for implementation, no budget is foreseen to implement return monitoring. Should the implementation phase start under AP 2012, budget will be made available from action 3.1.5.

***c) Mediation with local authorities prior to the establishment of repatriation centers***

The GO considers the involvement of local authorities and civil society as vital in the effective management of the mixed – flows of migrants in repatriation centers. It is therefore, important that, given the local authorities' reaction to the establishment of the repatriation centers, that the GO intervenes as a mediator in order to facilitate the implementation of the new legal framework.(see new law N. 3907/2011).

During the GO's previous visit in the border areas an attempt was made to establish a network of cooperation and exchange of information with local authorities and other stakeholders. A follow-up to this initiative is necessary and could include a number of further visits (2-3) in the area.

The aim is to create a "pilot" for similar networks to be set up in other border areas, or municipalities where repatriation centers are scheduled.

3.1.10.2. Expected grant recipients

n/a

3.1.10.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Training Directorate will implement the above-mentioned action.

3.1.10.4. Expected quantified results and indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the following:

- Implementation of the national legislation concerning the provision of an effective forced-return monitoring system.
- Better implementation of the obligations arising from the Directive of the European Parliament and the Council concerning common standards and procedures for returning illegally staying third country nationals.
- Improve the detention conditions of the irregular migrants who return to their countries of origin in accordance to the international conventions.

**Output:** Number of meetings/ workshops organized. Number of monitoring missions carried out.

**Outcome:** Implementation of the national legislation concerning the provision of an effective forced-return monitoring system.

**Impact:** Improve the detention conditions of the irregular migrants, especially to vulnerable groups. More efficient return policy in accordance to the international conventions.

All the above indicators and measures will be revised in the light of the implementation of the 3.4.2 and 3.4.3 Actions of 2012 AP, in order to fully define Data Collection method, Data Source, Frequency and Reporting.

#### 3.1.10.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

#### 3.1.10.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

#### 3.1.10.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **190.000,00**) and 5% from national resources (EURO **10.000,00** from the state budget), bringing total spending on this project to EURO **200.000,00**. Should the implementation phase of return monitoring (3.1.10.b and 3.1.10.c) start under AP 2012, budget will be made available from action 3.1.5.

#### 3.1.10.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>             |                  |
|---|------------------|
| <b>Typology (1 to 10)</b>                       | <b>Share (%)</b> |
| 8. Capacity building -research / best practices | 50 %             |
| 3. Forced return                                | 50%              |

### **3.1.11 Provision of medical aid in repatriation centers during the process of return (objective 1 under priority 1 of MAP)**

#### 3.1.11.1. Purpose and scope of the action

Irregular migrants issued with a return decision can be detained in repatriation centers awaiting return to their country of origin. Health care provision in repatriation centers are an essential part of improving living conditions in detention, as underlined by MSF in its monitoring reports.

The scope would be curative as well as preventing outbreaks and protecting public health. Mobile medical units were successfully deployed to detention centers at the external borders under the ERF emergency measures programme. A similar methodology would be used for pre-removal detention centers.

This measure, also, concerns addressing basic needs of the target group, such as hygiene needs, pharmaceutical treatment and clothing.

#### Mobile Medical Units:

The set-up of a network of medical units staffed with experts is planned. Each unit will be run by a team consisting of doctors, nurses, health care specialists.

In total four (4) mobile units will be deployed:

- Athens (Petrou Ralli and Amigdaleza)
- El. Venizelos Airport
- Amigdaleza (Acharnes)
- Elliniko I (old detention centers)
- Elliniko II (new detention centers)
- Aspropyrgos
- Thessaloniki
- Komotini
- Xanthi
- Drama
- Korinthos

Mobile teams will be linked with local healthcare centers and with regional public health laboratories to conduct further health examinations.

The teams will run daily the following activities:

- Initial screening/health assessment;
- Provision of primary health care services;
- Implementation of simple public health measures for the prevention of outbreaks;
- Assist with referrals to local health care services when required and follow-up patients;
- Provision of personal hygiene items and clothing.
- Provision of pharmaceutical treatment.

#### Expert teams in Repatriation Centers:

The network will be further reinforced through the deployment of medical and paramedical staff that will operate in the repatriation centers by providing healthcare services to returnees.

Several teams of experts will be deployed in the region of Attica. They will offer healthcare services in the repatriation centers (for ex. Petrou Ralli, Elliniko, Amygdaleza, Thessaloniki, Komotini and Eleftherios Venizelos airport). Additionally public health information leaflets and personal hygiene items will be distributed.

#### Hospitals at points of great accumulation:

In addition, emphasis will be put on the strengthening of existing hospitals in Attica and Thessaloniki. This action aims to provide medical care and medication, preventive care and health education to returnees.

To ensure the quality of the provided medical services and to enhance the local capacity it is important to train staff which will be recruited for the mobile units as well as staff of the local health care services on the specific needs of the target population. Indicative topics of their training include: working with interpreter service, basic principles of intercultural psychology, basic counseling principles, information on the epidemiologic profile in countries of origin, and basic cultural characteristics of the main nationalities among the target population. In total four three-day seminars are provisioned.

All the above health services will be offered only in pre-removal detention centers for the benefit of the eligible target group foreseen under article 7 of the Return Fund Decision, and not for other third country nationals. This will be clearly specified in the call for proposals and the final beneficiary has to demonstrate the respect of this condition.

This is a continuation of relevant action under AP 2012, which the implementation will end in June 2014. The following table presents the indicative timeframe for this action under the 2013 AP.

| Completion of Specs from Responsible Authority | Final Specifications Approval | Call for Proposals | Proposals Evaluation | Contract Award | Grant Agreement Signed | Project Execution Period |
|--|-------------------------------|--------------------|----------------------|----------------|------------------------|--------------------------|
| 1/10/2013                                      | 10/12/2013                    | 15/1/2014          | 15/2/2014            | 20/3/2014      | 1/4/2014               | 1/7/2014 - 30/6/2015     |

As mentioned above, the implementation of this action under the annual programme 2012 will cover needs until 30/6/2014. The proposed schedule for 2013 AP is realistic and aims to ensure the continuation of this action immediately after the end of the eligible period of the 2012 AP.

#### 3.1.11.2. Expected grant recipients

The expected grant recipients will be NGOs or international organizations capable to implement the action. For example, potential beneficiaries will be the Hellenic Centre for Disease Control and Prevention (HCDCP), and experienced NGOs such as Médecins du Monde, PRAKSIS and Medical Intervention. The Responsible Authority will select the final beneficiaries through a call for proposals.

#### 3.1.11.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

n/a

#### 3.1.11.4. Expected quantified results and indicators to be used

The development and the materialization of the afore-mentioned action will contribute to the upgrading of the provided services by police authorities to arrested irregular migrants, who are going to be sent back, and to the promotion of the respect for their human rights, in order that return procedures may be more effectively materialized. Health care provision in repatriation centers are an essential part of improving living conditions in detention, as underlined by MSF in its monitoring reports.

**Output:** Number of Mobile Medical Units deployed. Number of Expert teams deployed. Number of training seminars organized. Number of authorities trained.

**Outcome:** Upgrade of the provided services to the arrested irregular migrants-returnees. Better implementation of the obligations arising from the Directive of the European Parliament and the Council concerning common standards and procedures for returning illegally staying third country nationals.

**Impact:** Development of the effective return management.

#### 3.1.11.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

3.1.11.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

3.1.11.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **1.900.000,00**) and 5% from national resources (EURO **100.000,00** from the state budget), bringing total spending on this project to EURO **2.000.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure, which will be followed for the implementation of the specific action according to our national legislation and the article 11 of the implementing rules.

3.1.11.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TPOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TPOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>  |                  |
|--------------------------------------|------------------|
| <b>Typology (1 to 10)</b>            | <b>Share (%)</b> |
| 3. Forced return                     | 70%              |
| 5. Assistance to vulnerable persons. | 30 %             |

**3.1.12. Enhancing the dissemination of information on the new legal framework on common standards and procedures in Member States for returning illegally staying third-country nationals to their origins countries**  
***(Objective 3 under priority 1 of the MAP)***

**3.1.12.1. Purpose and scope of the action**

The need for improving the dissemination of information on the new legal framework resulting from the fact that migrants, organizations and NGO are not fully informed of the changes that have occur about the management of migration flows policy as this has been applied by the Member States. The objective is to inform all involved parties about the implementation of directive 2008/115/EC which was incorporated into Greek national legislation with the Law 3907/2011.

This Action was initially planned in 2011 AP as a part of the Greek Action Plan on Management of Migration Flows. The objective of this Action is fully aligned with one of the fundamental pillars of the Greek Action Plan.

The fundamental pillars of developing the actions are the following:

1. The decrease of the numbers of the third country nationals.
2. The safe return of the third country nationals.
3. Building a healthy and effective system of migration which respects the human rights according to the European and International standards.
4. Research – Evaluation: Enhancement and strengthening of research by taking advantage of the research data regarding the drafting of policy, evaluation of actions regarding the identification of best practices in all the levels of addressing the issue of illegal migration.
5. Providing information – Sensitizing of population: Projection of Actions of different entities, sensitizing the population and providing information to targeted groups of population and professions.

The Hellenic Police is attaching special importance to the implementation of the European and Hellenic legislation and especially to the law “Regarding Aliens” (N.3386/05 and N.3907/11) and also to the safe and dignified treatment of the illegal migrants of our country, safeguarding them at the same time from any kind of racist behavior.

Taking under consideration all the above, it is evident that the organization of a wide and scientifically drafted information campaign is of significant value and contribution to informing the illegal migrants and also in general the Hellenic population.

Greece in order to implement the above, has to:

- A) Inform the illegal migrants who reside in our country regarding:
- Existing legislation.
  - Their obligations and rights in our country.
  - The procedures of their voluntary return.

- The contact details of the Agencies that may assist them with their voluntary return.

B) Inform the Greek citizens regarding:

- The above Action

The implementation of a PanHellenic campaign shall include actions of information campaigns which will be targeting the wide population but also targeted actions which will be addressed to certain population groups.

The Communication Plan and Publicity is aiming to specialize the central pillars of the information campaign strategy which are the following:

- The development for the first time of an organized and stable campaign regarding the issue of confronting the illegal migration.
- The targeting of communicative messages regarding the reasons that the illegal migrants have to return voluntarily to their country of origin.
- The activation of entire the society and the change of all the social standards and attitudes in relation with the illegal migrants.
- The containment of the number of illegal migrants who intend/ plan to migrate in our country or to use our country as transit into another Member State.
- The projection in a national scale of the work and services that the Hellenic Police is providing.
- The provision of information to the employers, the agencies and the social groups for the rights of the illegal migrants and the reasons of returning to their country of origin.

#### **Indicative information activities**

Drafting and producing informative material. In order to achieve the goals, the information material has to be translated to the main languages of the illegal migrants and to be distributed in a way that it follows the racial distribution of the irregular migrants per area. The following information material has to be reproduced to at least these figures:

- 1.500.000 informative leaflets in A5 size.
- 3.000 posters size 30X50cm.
- 1.500.000 Information guides (Guide «Step by Step» for the return of the illegal migrants & Guide for trafficking victims, especially women).
- Pan-Hellenic distribution of the information leaflets which will be reproduced under the framework of the Action.
- Production of an audiovisual spot. A TV spot of at least 20 seconds duration and one radio spot of at least 25 seconds duration.
- Purchasing advertising time in order to promote the action in a wide audience. TV and radio stations of a PanHellenic and peripheral range.

- Press listings (in Hellenic press and in the press of the third countries).
- Purchasing advertising space in order to promote the action in a wide audience.
  - Means of Mass transportation (Underground System, Electric train, Suburban train, Buses).
  - Bus stations. These areas will be used for putting posters (normal posters and king size posters)
- Conducting interviews regarding the inauguration of the campaign.
- Organizing informative conferences in order to spread the information and highlight the Action and also to inform the members of the local Authority and the Hellenic Police Directorates.
- Listing advertisements on internet and specifically in newspaper websites, blogs and television internet channels of international range in order to inform the illegal migrants and also inform the third country nationals regarding the national migration legislation in our country.
- Creation of an Internet information portal regarding the migration policy of the European Union. This portal will be a multilingual junction of information regarding the Action of the current Annual Programme and will be providing to the user all the necessary information material, in the language of his/her choice.

In order to implement this Action, an International Open Call for Tenders will be conducted.

The maximum amount of time provided for the implementation of the Action is set to three (3) months from the signing of the contract with the contractor and under no circumstances after 30.06.2015 which is the final implementation day of the Action.

#### 3.1.12.2. Expected grant recipients

n/a

#### 3.1.12.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate and Prosecution of Illegal Migration Directorate will implement the above-mentioned action.

#### 3.1.12.4. Expected quantified results and Indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the following:

- Improve the knowledge of return policy and procedures among the target groups.

- Inform potential returnees about their rights and their obligations.

**Output:** Number of informational means used (brochures, posters, and one day conferences). Number of organizations and NGO reached with the information campaign.

**Outcome:** Enhanced the dissemination of information about the immigration policies.

**Impact:** More efficient return policy.

### 3.1.12.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1.

### 3.1.12.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

### 3.1.12.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **180.500,00**) and 5% from national resources (EURO **9.500,00** from the state budget), bringing total spending on this project to EURO **190.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

### 3.1.12.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b>               |                  |
|---|------------------|
| <b>Typology (1 to 10)</b>                         | <b>Share (%)</b> |
| 3. Forced returns (including voluntary departure) | 50 %             |
| 4. Counseling and Information                     | 50 %             |

### **3.1.13. Transfer of migrants from the islands to pre-removal centers in the mainland** ***(Objective 3 under priority 1 of the MAP)***

#### **3.1.13.1. Purpose and scope of the action**

The migration flow through the eastern sea-borders of Greece has increased considerably. As a result, a large number of irregular migrants accumulate in the islands in the North and South parts of the Aegean Sea and Crete. In many cases, the number of irregular migrants exceeds the number of the permanent residents of the islands in question.

Due to the lack of adequate infrastructure in these areas, even the irregular migrants' basic daily needs are not always covered. To deal with these emergencies the third-country nationals, who are returned to their countries of origin, need to be transferred immediately from the ports of these islands to the mainland ports and then, to the pre-removal centers.

In order to materialize the transfer of the third country nationals from the Greek islands to the mainland, vessels with a capacity of at least 400 persons are needed in order to ensure a transfer which encompasses the standards of dignity and safety.

Due to the touristic season, it is impossible to find so many seats available on the commercial vessels.

To address this problem, the Hellenic Police has two possibilities:

- To cooperate with the Hellenic Navy, which has high-capacity vessels, in order to transfer third-country nationals who do not or no longer fulfill the conditions for entry and stay and are under the returning procedure to their countries of origin, in pre-removal detention centers for further management [Article 4 (1) (e) of DECISION No 575/2007/EC of the European Parliament and of the Council of 23 May 2007]. Hellenic Police personnel will be appointed to escort the migrants during the transfers to the pre-removal centers.
- To lease commercial vessels from free trade, based on the National and European Union legal framework and in accordance with the security conditions.

During the transfer, the third-country nationals will be provided with sustenance according to their religious beliefs and will also be provided with bedding. Doctors and nurses will be available to provide medical assistance if needed.

The transfers have taken place from islands which have suffered heavy migratory flows, such as Lesbos, Chios and Samos. In total, until today there have been 1.456 individuals transferred with Hellenic Navy vessels.

Detailed information about the transfers that were conducted during the summer period of 2014, is listed in the table below:

| Date       | Place of departure     | Destination   | Number of persons transferred | Type of vessel used              |
|------------|------------------------|---|-------------------------------|----------------------------------|
| 11-08-2014 | Samos                  | Pre-removal Center of Paranesti (through the port of Kavala)              | 100                           | Landing Ship, Tank (LST) "RODOS" |
| 25-08-2014 | Samos – Chios – Lesvos | Pre-removal Center of Komotini and Paranesti (through the port of Kavala) | 206                           | LST "CHIOS"                      |
| 31-08-2014 | Samos                  | Aliens Directorate of Attica  | 250                           | LST "RODOS"                      |
| 13-09-2014 | Samos                  | Aliens Directorate of Attica  | 400                           | LST "RODOS"                      |
| 17-09-2014 | Lesvos – Samos         | Aliens Directorate of Attica  | 500                           | LST "IKARIA"                     |

The Hellenic Police decided not to use vessels of the Hellenic Coastguard, since they did neither have the capacity nor the appropriate conditions required for the transfers.

The costs of hiring vessels, travel and per diem allowance for police escorts, if applicable, will be covered under this Action.

### 3.1.13.2. Expected grant recipients

n/a

### 3.1.13.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate and Prosecution of Illegal Migration Directorate will implement the above-mentioned action.

#### 3.1.13.4. Expected quantified results and indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the increase of the rates of the irregular migrants who return to their countries of origin and decrease of the irregular migrants in our country and, by extension, in the E.U. countries.

**Output:** Number of returnees whose return was co-financed by this AP, number of migrants transferred from islands to the mainland

**Outcome:** Enhanced credibility and integrity of immigration policies, reduced period for persons waiting to be transferred to mainland.

**Impact:** More efficient return policy.

#### 3.1.13.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

3.1.13.6. Complementarity with similar actions financed by other EC instruments, if appropriate.

As described in point 6 of action 3.1.1. of Priority 1.

#### 3.1.13.7. Financial Information

This specific project, which comes under priority 1, will receive 95% EU funding (EURO **1.045.000,00**) and 5% from national resources (EURO **55.000,00** from the state budget), bringing total spending on this project to EURO **1.100.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

#### 3.1.13.8. Categorization of the action according to the typology for the Fund

|   |  |
|---|--|
| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
| <input type="checkbox"/>                                    | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY B – Forced Return</b>             |

|                                     |                  |
|-------------------------------------|------------------|
| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |

|  |      |
|--|------|
| 2. AVR (assisted voluntary return)               | 50 % |
| 3. Forced return (including voluntary departure) | 50 % |

### 3.2. ACTIONS IMPLEMENTING PRIORITY 2

#### **3.2.1. The implementation of joint activities with other EU Member States (Objective 1 under priority 2 of the MAP)**

##### 3.2.1.1. Purpose and scope of the action

For the development and the implementation of an integrated return management, Greece will seek to enhance the cooperation on returns with the competent authorities of other States through implementation of different actions such as:

- joint flights coordinated or organized via FRONTEX or bilaterally;
- bilateral operational co-operation (meetings, study visits, missions etc.) in implementing the return.

The implementation of joint flights with other EU Member States aims at pooling the different skills, experiences and resources of the Member States' Authorities involved in implementing joint flights.

In the framework of this action for 2013 AP, Greece will implement **one (1) joint flight to Pakistan, (1) joint flight to Nigeria** and **two (2) joint flight to Afghanistan** in collaboration with another Member State. Each flight will return approximately fifty (50) escorted or not returnees from Greece and a respective number of returnees from the other Member State.

Greece will try to implement and/or participate in joint flights with other member States as well.

##### 3.2.1.2. Expected grant recipients

The Hellenic Police Headquarters is the only responsible legal entity to implement this action based on the fact that it is in charge of managing the pre-removal centers.

##### 3.2.1.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014

(Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate and Prosecution of Illegal Migration Directorate will implement the above-mentioned action.

3.2.1.4. Expected quantified results and indicators to be used

The expected results from the development – implementation of the said action, according to its description, will be the following:

- The implementation of returns, to countries which are not accessible with regular flights from our country and present difficulties.
- The achievement of an integrated return management.
- The exchange of best practices with the competent services of the other EU Member States.
- The reduction of the enforced or assisted returns’ expenses.
- More efficient return procedures.

**Output:** Number return flights implemented. Types of resources, skills and experiences pooled. Number of migrants returned in the context of joint return flights

**Outcome:** Improved co-ordination and efficiency in EU return policies. Reduced cost at EU level and increased cost efficiency of return policies.

**Impact:** Enhanced administrative capacity of MS in return policies.

3.2.1.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

3.2.1.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

3.2.1.7. Financial Information

This specific project, which comes under priority 2, will receive 95% EU funding (EURO **1.757.500,00**) and 5% from national resources (EURO **92.500,00** from the state budget), bringing total spending on this project to EURO **1.850.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

3.2.1.8. Categorization of the action according to the typology for the Fund

|   |   |
|---|---|
| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |   |
| <input type="checkbox"/>                                    | <b>TYPOLOGY A – Assisted Voluntary Return</b> |

|                                     |                                  |
|-------------------------------------|----------------------------------|
| <input checked="" type="checkbox"/> | <b>TYOLOGY B – Forced Return</b> |
|-------------------------------------|----------------------------------|

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |
| 3. Forced return                    | 50%              |
| 9. Cooperation between MS           | 50 %             |

### **3.3 ACTIONS IMPLEMENTING PRIORITY 3**

#### **3.3.1. The implementation of assisted voluntary returns including reintegration measures (Objective 1 under priority 3 of the MAP)**

##### 3.3.1.1. Purpose and scope of the action

The implementation of the above mentioned action may include several components, in particular:

- **Information campaigns on the possibilities of voluntary returns** for the target groups. The campaigns will be carried out by means of brochures, posters and radio spots. Posters and brochures will be printed in the most common languages spoken by migrants residing in Greece. Approximately 1.000 posters and 16.000 brochures will be distributed largely in public places and services and NGOs. The messages in these languages will be broadcasted by the state radio and/or private radio stations. In addition, information activities will be carried out locally in regions with larger populations of potential returnees.
- **Re-integration measures before or after the return to the country of origin.** This may include optional participation in a re-integration program, which will facilitate the stay in their countries of origin and the kind of the above measures, like household supplies-technical training-installation first steps etc., will be described in detail in the call for proposals. It is expected that approximately eight hundred (800) re-integrations plan will be implemented.
  - **Preparation and implementation of voluntary return operations.** This component includes measures relevant for the preparation and implementation of voluntary returns such as the issuing of travel documents, where needed, the ticketing, escorting to the airport, rendering of services at the transit airports, when there is no direct flight, and transfer to another plane for the final destination. It is expected that at least eight thousand five hundred (8.500) migrants will be voluntarily returned to their countries of origin. In order to meet their basic needs in the return country, a financial aid is offered to returnees. For 2013 AP this financial aid is fixed at 600€ for each returnee and 200€ for Western Balkans citizens. The payment of the financial aid is done in the presence of the Airport's Greek Police Officer and confirmed in writing in an appropriate form. Finally, this component may also result in the

development of dedicated activities for voluntary returns tailored for the groups with specific needs (i.e. unaccompanied minors).

- **Reception in the country of origin.** This could include the reception of the returnees in their countries of origin, the provision of a small re-integration allowance or reintegration packages for specific categories of returns.
- **Capacity building measures. This can include** some capacity building activities aiming at strategic improvement of the use of voluntary returns in Greece at policy and operational measures. This may also involve activities aiming at the larger involvement of NGOs in the process.

This action implies a continuation of action included in annual programme 2009, 2010, 2011 and 2012. It will start after the approval of the 2013 Annual Program and finish by the 30-06-2015. It will be implemented through the *call for proposals* procedure.

In the framework of the 2009 annual programme, 1097 people were voluntarily returned (target of 900 voluntary returns). The information campaign has been launched in summer 2010 with TV and radio spots, information in newspapers and meetings addressed to potential returnees.

In the framework of the 2010 annual programme, 3.200 people were approximately voluntarily returned (the target was approximately estimated between 2.000-3.000 voluntary returns). The objective for 2011 AP and for 2012 AP is totally fixed at 14.000 voluntary returns (7.000 for each AP).

For the 2011 AP, the Grant Agreement was signed on the 31/7/2012 with IOM and the action is under implementation. The following table presents the timeframe for 2011, 2012 and 2013 APs.

| AP    | Completion of Specs from Responsible Authority | Final Specifications Approval | Call for Proposals | Proposals Evaluation | Contract Award | Grant Agreement Signed | Project Execution Period |
|-------|--|-------------------------------|--------------------|----------------------|----------------|------------------------|--------------------------|
| 2011  | 10/4/2012                                      | 10/4/2012                     | 11/4/2012          | 21/7/2012            | 24/7/2012      | 31/7/2012              | 31/7/2012 - 30/6/2013    |
| 2012* | 10/5/2013                                      | 10/5/2013                     | 15/5/2013          | 15/6/2013            | 20/6/2013      | 30/6/2013              | 1/7/2013 - 30/6/2014     |
| 2013* | 1/11/2014                                      | 20/11/2014                    | 29/11/2013         | 31/1/2014            | 7/2/2014       | 12/2/2014              | 12/2/2014 - 30/6/2015    |

\* The existing grant agreement (2012 AP) with IOM could be extended following evaluation of the results and agreement.

In addition, this action is also included in the Greek Action Plan on the management of migration flows presented by the Greek Government in August 2010. It is expected that the implementation of this action will significantly contribute to addressing the needs

identified in the Action Plan.

#### 3.3.1.2. Expected grant recipients

The expected grant recipients will be NGOs or international organizations capable to implement the action.

#### 3.3.1.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

n/a

#### 3.3.1.4. Expected quantified results and indicators to be used

The expected results of the development and implementation of the aforementioned action are the following:

- information campaign on voluntary return possibilities among the larger population (in order to reach the potential returnees) and individual counseling to those interested to return in their countries of origin,
- the implementation of voluntary return operations (logistical preparation of the operation, transport to the countries of origin etc.) and
- the short term support measures aiming at the re-integration of returnees.
- the increased number of the voluntarily returnees, in relation to the forced returns.

**Output:** Number of voluntary returns implemented, number of persons voluntary returned and benefiting from reintegration measures,

Number of posters and the brochures produced, number of information events organized, number of capacity building measures implemented

**Outcome:** Increased effectiveness and sustainability of returns.

**Impact:** More effective return policy.

#### 3.3.1.5. Visibility of EC funding

In action that R.A. acts as an awarding body in the relevant article of Grant Agreement sets out the obligations of the final beneficiaries regarding their responsibilities of information and publicity in accordance with E (2008) 796 Decision of the European Commission which is binding:

**(a)** accept to be included in the list of Final Beneficiaries which is posted on the website of the Fund and where there will be reference to the name of the Final Beneficiary, the title of the Action and the amount of the funding allocated for the implementation of the Action

**(b)** follow publicity requirements as per article 34 of the said Decision.

Specifically, the Final Beneficiary shall:

- (i) place a permanent sizable sign in a visible area at the latest three months after the completion of the Action provided that the total community contribution exceeds the

100.000 Euros and refers to amount given for assets purchase. The sign makes reference to the type and name of the Action.

As the Action is financed in the framework of the Annual Program that is co-funded by the Fund, the Final Beneficiary ensures that the participants in the activity have been informed on the funding.

In each document, including certificates of participation or other certificates, as far as this Action is concerned, it is mentioned that the project is co-funded by the Fund.

(ii) The information and explanatory signs will specifically have:

- the logo of the European Union and reference to the European Union according to Regulation 2008/796/EC (Annex 10)
- the Fund and its logo
- the title of Action and the total budget ( co-funded at 95% by European Fund and at 5% by National Funds).

### 3.3.1.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

### 3.3.1.7. Financial Information

This specific project, which comes under priority 3, will receive 95% EU funding (EURO **12.350.000,00**) and 5% from national resources (EURO **650.000,00** from the state budget), bringing total spending on this project to EURO **13.000.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Programme (and hence the ordinary budget) and the procedure for the implementation of the specific action, will be followed according to our national legislation and the article 11 of the implementing rules.

### 3.3.1.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input checked="" type="checkbox"/>                         | <b>TYOLOGY A – Assisted Voluntary Return</b> |
| <input type="checkbox"/>                                    | <b>TYOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |
| 2. AVR (assisted voluntary return)  | 85%              |
| 4. Counseling and information       | 15 %             |

### **3.4 ACTIONS IMPLEMENTING PRIORITY 4**

#### **3.4.1. Trainings of the Hellenic Police personnel (Objective 1 under priority 4 of the MAP)**

##### **3.4.1.1. Purpose and scope of the action**

The establishment of a national compulsory training of police personnel who are under task to escort irregular migrants back to their country of origin are deemed necessary. The key to successful and safe escorted returns, inside the frame of respect of human rights and human dignity, as well as to act on escorted return operations inside the frame of the high-standard best EU practices, is to hold an annual training focused and oriented to legal, practical, psychological, social and intercultural aspects of returns from well qualified police trainers-instructors.

This action includes the following trainings:

- **Trainings on return procedures of the irregular migrants.**

These trainings aim at the training and the continuous education of police personnel from all regional services on issues regarding the procedure of return of irregular migrants arrested in our country. The trainings will cover the whole return procedure, from the issuance of the return decision to the accomplishment of the return of the illegal immigrant to his/her country of origin and will be in line with national and community law.

A two-day training of 200 persons (in Athens (120) and Veria (80) persons) from various co-competent police authorities has been scheduled for 2013 AP.

- **Trainings on escorted return procedures of the arrested irregular migrants.**

The aforementioned trainings aim at:

- The training and information of police personnel on issues regarding escorted return procedures;
- The dealing with and the remedy of problems arising during the return procedure;
- The modernization of methods and practices used during the return procedure.

A two-day training of 200 persons (in Athens and Veria) from various co-competent police authorities has been scheduled for 2013 AP.

- **Trainings on re-admission procedures**

The mentioned training aims at training the police personnel involved in the implementation of the readmission agreements. More specifically, information and training will be provided on the existing agreements, the problems arising during their implementation and the ways of resolving them, while at the same time training will be provided on the implementation of efficient practices for their realization.

For 2013 AP, **50** persons from various co-competent police authorities (Dodecanese, Samos, Chios, Lesvos, Alexandroupoli, Cyclades, and Airport of Athens) will be trained in Athens in a two-day course.

- **Training on the issues related to the protection of potential returnees' human rights**

The training of police personnel on guaranteeing and respecting the human rights of the migrants in detention is of highest importance. On the one hand, our country will be harmonized with the Community legislation, on the other hand the established right of each person and more specifically of the migrants in detention as to the safeguarding and protection of their rights will be guaranteed. These training courses will provide for the information of the police personnel in charge of guarding the arrested persons and the irregular migrants to be returned, on issues of their obligations arising from national and community legislation.

For 2013AP, a two-day training of 250 persons from various co-competent police authorities in Athens, Thessalonica, Patras, Ioannina and Alexandroupoli has been scheduled.

- **Trainings on the treatment of vulnerable potential returnees**

The specific training aims at the best possible treatment of the vulnerable groups as for example elderly people, pregnant women, disabled persons, etc. by guaranteeing and protecting their human rights at the same time.

The a-m problems are foreseen to be accomplished through trainings which will improve and modernize the existing methods concerning the treatment of the vulnerable groups.

For 2013 AP, the training of 240 persons from various co-competent police authorities in Athens, Thessalonica, Dodecanese, Samos and Lesbos will be provided in a two-day course.

- **Escort officers' training on escorted returns operational procedures**

This training will build on the results of the action annual programmes 2011 and 2012. Well experienced EU Member-States in the field of returns, like Germany and Netherlands, have established training models on their national level, under which they provide to their police escort officers all the necessary expertise on such a specialized field as the escorted returns.

In order to achieve the goals of the training, we will implement a comprehensive technical training program which will include:

- Visits to other Member States
- Inviting experts
- Inviting instructors and speakers
- Obtaining a model of an aircraft cabin seats to train the escorts

Costs related to the training sessions include transportation for trainers and trainees, training material, accommodation and catering, rental of premises and equipment, interpretation if needed et cetera.

This action implies a continuation of action included in annual programmes 2008, 2009, 2010, 2011 and 2012 and will start after the approval of the 2013 Annual Program and will finish by the 30-06-2015.

However, the trainees will **not** be the same, among the A.P. 2009, 2010, 2011 and 2012.

The procedure for the implementation of the above mentioned action for the annual programmes 2011 and 2012 is ongoing and has not been yet finished.

To support the trainings, an integrated handbook will be created which will include all relevant regulation and laws about the management of migration flows. The handbook will include laws and other best practices (guidelines) for regular cases.

#### 3.4.1.2. Expected grant recipients

n/a

#### 3.4.1.3. Where appropriate, justification regarding project(s) implemented directly by the responsible authority acting as an executing body

The Ministry of Interior and Administrative Reconstruction (Finance Directorate of the Hellenic Police Headquarters) may act as the executing body of projects co financed by the European Return Fund where the project comes under its exclusive authority as the national public body and cannot be allocated to another agency or authority. According to our national legislation [articles 11, 14, 16 and 21 of the Presidential Decree 178/2014 (Government Gazette I 281/31.12.2014)], the Ministry of Interior and Administrative Reconstruction / Hellenic Police Headquarters / Finance Directorate, Prosecution of Illegal Migration Directorate and Training Directorate will implement the above-mentioned action.

#### 3.4.1.4. Expected quantified results and indicators to be used

The results regarding the a-m action being developed and realized are expected to be the following:

- The efficient training of the police personnel on issues of returns, adapted to the needs and the standards defined by the European legislation.
- The efficient performance of the police personnel duties on return issues.
- The integrated management of returns.

**Output:** Number of and type of training seminars organized. Number and type of authorities trained. Number and types of topics covered. Number of participants, number of study visits.

**Outcome:** Increased knowledge of international standards regarding return. Enhanced capacity of competent authorities to deliver high quality decisions. Changes in national legislation and practices as a result of knowledge gained in the trainings.

**Impact:** Effective and uniform application of common standards on return. Decrease in allegations of human rights violations in the area of return.

#### 3.4.1.5. Visibility of EC funding

As described in point 5 of action 3.1.1. of Priority 1. Additionally, notices of each scheduled competition will be also published in the Official Journal of the European Communities.

#### 3.4.1.6. Complementarity with similar actions financed by other EC instruments, if appropriate

As described in point 6 of action 3.1.1. of Priority 1.

#### 3.4.1.7. Financial Information

This specific project, which comes under priority 4, will receive 95% EU funding (EURO **142.500,00**) and 5% from national resources (EURO **7.500,00** from the state budget) bringing total spending on this project to EURO **150.000,00**. The national contribution must be covered by the Ministry of Interior and Administrative Reconstruction, in cooperation with the Ministries of Finance and of Economy, Infrastructures, Shipping & Tourism through the Public Investment Program (and hence the ordinary budget) and the procedure, which will be followed for the implementation of the specific action according to our national legislation and the article 11 of the implementing rules.

#### 3.4.1.8. Categorization of the action according to the typology for the Fund

| <b>LAYER 1 – ASSISTED VOLUNTARY RETURN OR FORCED RETURN</b> |  |
|---|--|
| <input type="checkbox"/>                                    | <b>TPOLOGY A – Assisted Voluntary Return</b> |
| <input checked="" type="checkbox"/>                         | <b>TPOLOGY B – Forced Return</b>             |

| <b>LAYER 2 (THE TEN TYPOLOGIES)</b> |                  |
|-------------------------------------|------------------|
| <b>Typology (1 to 10)</b>           | <b>Share (%)</b> |
| 6. Capacity building of staff       | 100 %            |

**Action 3.4.2.: Developing common indicators (outcome indicators, policy indicators) to monitor and evaluate voluntary and /or enforced return programs at national and Community levels**

*Action not implemented*

**Action 3.4.3.: National data collection in the area of return (with particular attention on the appropriateness of the reference sources and the method of data collection with a view to improving the quality of data sources and the speed of data collection) and comparisons with other Member States**

*Action not implemented.*

## 4. TECHNICAL ASSISTANCE

### 4.1 PURPOSE OF THE TECHNICAL ASSISTANCE

Technical assistance is a valuable tool and is vital if the projects described above are to be developed/ implemented effectively. It focuses mainly on the organization of the Responsible Authority and on the programming, design, preparation, evaluation, management, monitoring, publicity, application and control of the actions integrated under the European Return Fund and co-financed from Community and national resources.

The Technical Assistance will finance measures of publicity, such as preparation of the Responsible Authority's web site and publication of relevant data, the preparation of the procedure manuals by a consultant company, translations of programmes (Greek to English and vice versa) by authorized private offices, trainings of the Responsible Authority's personnel, books and scientific magazines for RA's personnel to increase the knowledge of the RA staff on issues related to contracts, planning, evaluation, testing, implementation of EU legislation, etc., on spot checks by Unit C of the Responsible Authority and the Audit Authority, travelling expenditures of the personnel of all the designated authorities (Responsible Authority, Certifying and Audit Authority) and purchase of electronic computers (personal computers), relevant technical equipment and consumables for the designated authorities (Responsible Authority, Certifying and Audit Authority).

The Technical assistance has been calculated to be financed **only** (100% EU Contribution) under the EU contribution, giving the sum of **EURO 722.090,00** for 2013 AP.

All the common expenditures which are related to both European Borders Fund and Return Fund related competences are charged proportionately to the Technical Assistance accounts of the two Funds. In particular, it has been chosen, as a general rule, as the repartition key for the two Funds to be charged 60% of the common expenditures to the EBF Technical Assistance and 40% to the RF Technical Assistance. The intervention logic behind this apportionment is based on three criteria:

1. Calculation of the total allocations for the two Funds, in relation to the individual allocations for EBF and RF for the period 2007 – 2013. Specifically, the total allocations for the two Funds are approximately 323 million Euros for the whole period, from which, 60% is allocated to EBF throughout the seven years implementation, whereas 40% is allocated to RF.

2. The administrative burden which is undertaken by the two departments. This criterion reflects the need according to the above distribution key, since the EBF expenditures contain more beneficiaries, with different organizational structures and needs, which imply more complicated selection, monitoring and evaluation procedures. On the other hand, EBF is operated only as executing body, whereas RF is operated both as executing and as an awarding body.

3. Number of personnel divided between the two departments. In particular, a bigger number of personnel is serving in the EBF department than the RF Department.

Summarizing the above, when all the three criteria are met, common expenditures are charged according to the rule of 60% from EBF Technical Assistance and 40% of RF Technical Assistance. However, in other duly justified cases of common expenditures, when one of the criteria is not fulfilled or is irrelevant to a specific expenditure (mainly due to the

fact that the administrative work cannot be easily identified according to the rule of 60% - 40%, i.e. common expenditures for external consultant tasks, common publicity conferences etc.), then there will be applied the equal distribution of percentages when charging the Technical Assistance budgets (50% from each Fund).

#### **4.2. EXPECTED QUANTIFIED RESULTS**

The results expected from the use of Technical Assistance are: faster implementation of the actions planned and a better standard of management, monitoring and implementation, in order to make the best possible use of Community and national resources. This will be achieved by improving the administrative and technical capacity of those involved in the management, monitoring and control system at all stages of design, programming, evaluation, management, selection, monitoring, publicity, application and control.

#### **4.3. VISIBILITY OF EC FUNDING**

As described in point 3.1.1.5.

## 5. DRAFT FINANCING PLAN

**Annual Programme 2013 – Draft Financial Plan**  
**Table 1 – Overview table**

|                                    |                             |
|------------------------------------|-----------------------------|
| <b>Member State:</b>               | <b>GREECE</b>               |
| <b>Annual programme concerned:</b> | <b>2013</b>                 |
| <b>Fund:</b>                       | <b>EUROPEAN RETURN FUND</b> |

| <i>(all figures in euro)</i>  | <b>Ref. priority</b> | <b>Ref. specific priority (1)</b> | <b>EU Contribution (a)</b> | <b>Public Allocation (b)</b> | <b>Private Allocation (c)</b> | <b>TOTAL (d= a+b+c)</b> | <b>% EU (e=a/d)</b> | <b>Share of total (f=d/total d)</b> |
|---|----------------------|-----------------------------------|----------------------------|------------------------------|-------------------------------|-------------------------|---------------------|-------------------------------------|
| <b>Action 3.1.1.:</b> <i>The improvement of the information provided to potential returnees, by the employment of interpreters and translators of their languages</i>   | <b>1</b>             |                                   | 1.520.000,00               | 80.000,00                    | -----                         | 1.600.000,00            | <b>95%</b>          | 4,28%                               |
| <b>Action 3.1.2.:</b> <i>The improvement of the provision of psychological support to potential returnees by employing social workers/psychologists.</i>  | <b>1</b>             |                                   | 2.137.500,00               | 112.500,00                   | -----                         | 2.250.000,00            | <b>95%</b>          | 6,02%                               |
| <b>Action 3.1.3.:</b> <i>Improvement of cooperation on return with authorities of the partner third countries and with other Member States</i>  | <b>1</b>             |                                   | 332.500,00                 | 17.500,00                    | -----                         | 350.000,00              | <b>95%</b>          | 0,94%                               |
| <b>Action 3.1.4.:</b> <i>Bilateral meetings with the Consular Authorities of the third countries</i>  | <b>1</b>             |                                   | 61.750,00                  | 3.250,00                     | -----                         | 65.000,00               | <b>95%</b>          | 0,17%                               |
| <b>Action 3.1.5.:</b> <i>The implementation of enforced returns or facilitation of voluntary departure by the Hellenic Police for third-country nationals who do not or no longer fulfill the conditions for entry and stay</i> | <b>1</b>             |                                   | 4.750.000,00               | 250.000,00                   | -----                         | 5.000.000,00            | <b>95%</b>          | 13,38%                              |
| <b>Action 3.1.6.:</b> <i>The improvement of the provision of legal support to potential returnees by employing legal advisers.</i>  | <b>1</b>             |                                   | 285.000,00                 | 15.000,00                    | -----                         | 300.000,00              | <b>95%</b>          | 0,80%                               |
| <b>Action 3.1.7.:</b> <i>The improvement of the detention conditions for the detainees who are under the procedure of return, especially to vulnerable groups</i>   | <b>1</b>             |                                   | 4.370.000,00               | 230.000,00                   | -----                         | 4.600.000,00            | <b>95%</b>          | 12,31%                              |
| <b>Action 3.1.8.:</b> <i>Renovation or upgrading of detention centers for detainees who are under the procedure of return.</i>  | <b>1</b>             |                                   | 3.800.000,00               | 200.000,00                   | -----                         | 4.000.000,00            | <b>95%</b>          | 10,70%                              |
| <b>Action 3.1.9.:</b> <i>Organization trainings for Judicial Bodies</i>   | <b>1</b>             |                                   | 0,00                       | 0,00                         | -----                         | 0,00                    | <b>95%</b>          | 0,00%                               |
| <b>Action 3.1.10.:</b> <i>Reinforcing the Ombudsman capacity in pre-return and return processes</i>   | <b>1</b>             |                                   | 190.000,00                 | 10.000,00                    | -----                         | 200.000,00              | <b>95%</b>          | 0,54%                               |

| <i>(all figures in euro)</i>  | <b>Ref. priority</b> | <b>Ref. specific priority (1)</b> | <b>EU Contribution (a)</b> | <b>Public Allocation (b)</b> | <b>Private Allocation (c)</b> | <b>TOTAL (d= a+b+c)</b> | <b>% EU (e=a/d)</b> | <b>Share of total (f=d/total d)</b> |
|---|----------------------|-----------------------------------|----------------------------|------------------------------|-------------------------------|-------------------------|---------------------|-------------------------------------|
| <b>Action 3.1.11.:</b> <i>Provision of medical aid in repatriation centers during the process of return</i>   | <b>1</b>             |                                   | 1.900.000,00               | 100.000,00                   | -----                         | 2.000.000,00            | <b>95%</b>          | 5,35%                               |
| <b>Action 3.1.12.:</b> <i>Enhancing the dissemination of information on the new legal framework on common standards and procedures in Member States for returning illegally staying third-country nationals</i> | <b>1</b>             |                                   | 180.500,00                 | 9.500,00                     | -----                         | 190.000,00              | <b>95%</b>          | 0,51%                               |
| <b>Action 3.1.13.</b> <i>Transfer of migrants from the islands to pre-removal centers in the mainland</i>   | <b>1</b>             |                                   | 1.045.000,00               | 55.000,00                    | -----                         | 1.100.000,00            | <b>95%</b>          | 2,94%                               |
| <b>Action 3.2.1.:</b> <i>The implementation of joint activities with other EU Member States</i>   | <b>2</b>             |                                   | 1.757.500,00               | 92.500,00                    | -----                         | 1.850.000,00            | <b>95%</b>          | 4,95%                               |
| <b>Action 3.3.1.:</b> <i>The implementation of assisted voluntary returns including reintegration measures</i>  | <b>3</b>             |                                   | 12.350.000,00              | 650.000,00                   | -----                         | 13.000.000,00           | <b>95%</b>          | 34,78%                              |
| <b>Action 3.4.1.:</b> <i>Trainings of the Hellenic Police personnel</i>   | <b>4</b>             |                                   | 142.500,00                 | 7.500,00                     | -----                         | 150.000,00              | <b>95%</b>          | 0,40%                               |
| <b>Action 3.4.2.:</b> <i>Developing common indicators (outcome indicators, policy indicators) to monitor and evaluate voluntary and /or enforced return programs at national and Community levels</i>           | <b>4</b>             |                                   | 0,00                       | 0,00                         | -----                         | 0,00                    | <b>95%</b>          | 0,00%                               |
| <b>Action 3.4.3.:</b> <i>National data collection in the area of return and comparisons with other Member States</i>  | <b>4</b>             |                                   | 0,00                       | 0,00                         | -----                         | 0,00                    | <b>95%</b>          | 0,00%                               |
| <b>Technical assistance</b>   |                      |                                   | 722.090,00                 | 0,00                         | -----                         | 722.090,00              | <b>100%</b>         | 1,93%                               |
| <b>TOTAL</b>  |                      |                                   | <b>35.544.340,00</b>       | <b>1.832.750,00</b>          |                               | <b>37.377.090,00</b>    | <b>95,10%</b>       | <b>100,00%</b>                      |

**THE HEAD OF THE RESPONSIBLE AUTHORITY**  
**PANAGIOTIS MARKETAKIS**  
**POLICE COLONEL**